



TRADE REMEDIES NOTICE NO 2026/152

Public notice under section 269TC(4) of the *Customs Act 1901*

Glass Wool Insulation Batts

Exported to Australia from the People's Republic of China and Malaysia

Initiation of Investigation No 723 into alleged dumping and subsidisation

Customs Act 1901 – Part XVB¹

I, David Latina, Commissioner of the Australian Trade Remedies Commission (the Commissioner), have initiated an investigation following an application lodged by CSR Building Products Ltd (CSR) and Fletcher Insulation Pty Ltd (Fletcher) (the Applicants), manufacturers of glass wool insulation batts (the goods) in Australia. The application seeks the publication of a dumping duty notice and a countervailing duty notice in respect of the goods exported to Australia from the People's Republic of China (China) and Malaysia.

The application alleges that the goods have been exported to Australia at prices less than their normal value and were in receipt of countervailable subsidies and that the dumping and subsidisation has caused material injury to the Australian industry producing like goods through:

- lost sales volumes
- lost market share
- price suppression
- loss of profits
- loss of profitability
- decline in asset values
- decline in capital investment
- decline in research & development
- revenue foregone.

¹ All legislative references in this notice are to the *Customs Act 1901* (Cth) unless otherwise specified.

The non-confidential version of the application, which contains the basis of the alleged dumping and subsidisation and injury is available on the electronic public record (EPR) for this case.²

Particulars of the reasons for the decision to initiate this investigation are in *Australian Trade Remedies Commission Consideration Report No 723* (CON 723), which is available on the EPR.²

The date of initiation of this investigation is the date of publication of this notice.

Particulars of the Goods

The goods, being the subject of the application (the goods) are:

Glass wool insulation products, being pre-formed segments, cut pieces, or rolls (commonly referred to as 'batts' or 'partition batts') of fibrous insulation material manufactured from glass fibres (commonly referred to as fibreglass or glass wool) or glass fibre variants/blends, suitable for thermal and/or acoustic insulation within buildings, with a declared density of between 6 and 48 kilograms per cubic metre and a thickness of between 50 and 300 millimetres (inclusive).

Where the goods have a declared thermal resistance (R-value), the R-value is not less than R1.2 and not greater than R8.0 (inclusive). Goods without a declared R-value, such as acoustic partition batts, are also included where they meet the density and thickness criteria.

Further information

The goods are typically sized for installation between structural members such as wall studs, ceiling joists, roof rafters, or floors.

The goods may be:

- *of varying densities, thicknesses, widths, and lengths*
- *supplied compressed or packaged in bulk for transport, and*
- *suitable for use in walls, ceilings, floors, or roof spaces.*

The goods are commonly referred to as glass wool batts, fiberglass batts, or insulation batts. Some variants may be described using the term 'wool' without reference to glass fibre.

The goods include all glass wool batt products within the specified density, thickness range, and R-value range, regardless of branding, naming convention, packaging format, sector supplied (residential, commercial, industrial), or end-use application (thermal, acoustic), provided they meet the above description.

² Available electronically at www.atrc.gov.au

Exclusions

The following goods are excluded:

- *loose-fill/blown glass wool*
- *glass wool boards, used in heating, ventilation and air conditioning (HVAC) applications*
- *non-glass fibre batts, e.g., mineral wool/rockwool*
- *glass wool blankets.*

Tariff Classification

The goods are generally, but not exclusively, classified to the following tariff classification in Schedule 3 to the *Customs Tariff Act 1995*:

- 7019.80.00 (statistical code 80)³

This tariff classification and statistical code may include goods that are both subject and not subject to this investigation. The listing of this tariff classification and statistical code is for convenience or reference only and does not form part of the goods description set out above. Please refer to the goods description for authoritative detail regarding the particulars of the goods, the subject of this investigation.

Investigation Process

The investigation period is **1 July 2025 to 30 June 2026**. I will examine exports to Australia of the goods during this period to determine whether dumping and subsidisation has occurred. I will examine details of the Australian market from 1 July 2022 for the purposes of injury analysis.

Where the Minister for Industry and Innovation and Minister for Science (the Minister) is satisfied, as to goods of any kind, that:⁴

- (a) the amount of the export price of the goods that have been exported to Australia is less than the normal value of those goods, and the amount of the export price of like goods that may be exported to Australia in the future may be less than the normal value of the goods, and
- (b) because of that, material injury to an Australian industry producing like goods has been or is being caused or is threatened, or the establishment of an Australian industry producing like goods has been or may be materially hindered;

the Minister may, by public notice, impose interim dumping duties.

Where the Minister is satisfied, as to goods of any kind, that:

³ The Commissioner has not included one additional tariff classification referred to in the application, as the Commissioner considers that imports of the goods are likely captured under tariff classification 7019.80.00: 80, consistent with advice from the Australian Border Force. However, as also noted in CON 723, the Commissioner will examine other classifications during the investigation to ensure all goods are examined.

⁴ In accordance with section 269TG.

- (a) a countervailable subsidy has been received in respect of the goods that have been exported to Australia, and may be received in respect of like goods that may be exported to Australia in the future, and
- (b) because of that, material injury to an Australian industry producing like goods has been or is being caused or is threatened, or the establishment of an Australian industry producing like goods has been or may be materially hindered;

the Minister may, by public notice, impose interim countervailing duties.⁵

Where there are grounds for the Minister to publish a dumping duty notice and a countervailing duty notice in respect of the goods, I will examine whether the trade in the dumped or subsidised goods give rise to retrospective notices being published pursuant to section 269TN, and make recommendations to the Minister accordingly.

Proposed model control code structure

The Commissioner undertakes model matching using a Model Control Code (MCC) structure to identify key characteristics that will be used to compare the goods exported to Australia and the like goods sold domestically in the country of export.⁶

The table below outlines the Commissioner's proposed MCC structure for this investigation.⁷

Item	Category	Sub-category	Identifier	Sales data	Cost data
1	Declared density (kg/m ³)	≥6 to <9	D1	Mandatory	Mandatory
		≥9 to <13.5	D2		
		≥13.5 to <20	D3		
		≥20 to <30	D4		
		≥30 to ≤48	D5		
2	Declared Thermal Resistance (R)	R1.2	1.2	Mandatory	Mandatory
		R1.5	1.5		
		R1.7	1.7		
		R1.8	1.8		
		R1.9	1.9		
		R2.0	2.0		

⁵ In accordance with section 269TJ.

⁶ Guidance on the Commissioner's approach to model matching is in the Dumping and Subsidy Manual, available at www.atrc.gov.au

⁷ The Commissioner's proposed MCC structure differs from that in the application. It excludes sub-category 2-N, 'Not declared' from the Declared Thermal Resistance category. The Commissioner considers that the sub-category 'Other' captures any items with an undeclared R value. The Commissioner has also amended Declared Thermal Resistance sub-category 'R3.0 to ≤R3.4' to "R3.0 to ≤R3.5" and 'R8.0 to ≤R8.9' to 'R8.0'.

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		R2.1	2.1		
		R2.2	2.2		
		R2.5	2.5		
		R2.7	2.7		
		R2.8	2.8		
		R3.0 to ≤R3.5 (other than R3.1 acoustic)	3.0/3.5		
		R3.1 (acoustic)	3.1		
		R3.5 to ≤R3.9	3.5/3.9		
		R4.0 to ≤R4.9	4.0/4.9		
		R5.0 to ≤R5.9	5.0/5.9		
		R6.0 to ≤R6.9	6.0/6.9		
		R7.0 to ≤R7.9	7.0/7.9		
		R8.0	8.0		
		Other	O		
3	Ceiling/Wall/Floor	Ceiling	C	Mandatory	Mandatory
		Wall	W		
		Floor	F		
4	Thickness (mm)	≥50 to <80	T1	Mandatory	Optional
		≥80 to <120	T2		
		≥120 to <170	T3		
		≥170 to <230	T4		
		≥230 to ≤300	T5		

Table 1: Proposed MCC structure

Proposals to modify the proposed MCC structure should be raised as soon as is practicable, but no later than 30 November 2026.⁸

Interested parties are encouraged to make a submission on whether any proposed modifications to the MCC structure should be accepted by the Commissioner. Any changes to the MCC structure will be considered by the Commissioner and reported in verification reports or in the statement of essential facts (SEF).

Public Record

I must maintain a public record of each investigation. Documents included in the public record are available at www.atrc.gov.au

⁸ As Day 37 (29 November 2026) falls on a Sunday, the due date is deferred to the next business day.

PUBLIC

The public record will contain, among other things, a copy of the application, CON 723 and copies of all non-confidential submissions from interested parties. Letters and electronic mail are generally regarded as submissions if they contain information relevant to the investigation.

Lodgement of Submissions

Interested parties, as defined by section 269T(1), are invited to lodge submissions concerning the publication of the dumping and countervailing duty notice sought in the application, no later than 30 November 2026 by email to investigations3@atrc.gov.au

Interested parties wishing to participate in the investigation must ensure that submissions are lodged by the due date. Interested parties should note that I am not obliged to have regard to a submission received after the date above if to do so would, in my opinion, prevent the timely placement of the SEF on the public record.

Interested parties should also note that I am directed to consider the matters set out in the *Customs (Extensions of Time and Non-cooperation) Direction 2015* in certain circumstances.⁹ This is available at: www.legislation.gov.au.

Interested parties may reply to matters raised by other parties during the course of the investigation and in response to the SEF.

Interested parties claiming that information contained in their submission is confidential, or that the publication of the information would adversely affect their business or commercial interests, must:

- (i) provide a summary containing sufficient detail to allow a reasonable understanding of the substance of the information that does not breach that confidentiality or adversely affect those interests, or
- (ii) satisfy me that there is no way such a summary can be given to allow a reasonable understanding of the substance of the information.

Submissions containing confidential information must be clearly marked 'OFFICIAL: Sensitive'.

Interested parties must lodge a non-confidential version or a summary of their submission in accordance with the requirement above (clearly marked 'PUBLIC RECORD').

Lodgement of Exporter Questionnaires

Exporters of the goods to Australia are invited to participate in this investigation by completing the exporter questionnaire and the associated spreadsheets by 30 November 2026.

⁹ Certain powers and functions under the *Customs (Extensions of Time and Non-cooperation) Direction 2015* have been delegated to the Australian Trade Remedy Commission's Deputy Commissioners, Anti-Dumping Notice No. 2017/10.

The exporter questionnaire and the associated spreadsheets can be found under 'current cases and their electronic public record' on the Australian Trade Remedies Commission (commission) website, www.atrc.gov.au. Alternatively, exporters can email investigations3@atrc.gov.au and the Commissioner will forward the exporter questionnaire and spreadsheets for completion.

Provisional Measures

Pursuant to section 269TD, I may make a preliminary affirmative determination (PAD) if I am satisfied that there appears to be sufficient grounds for the publication of a dumping duty notice and a countervailing duty notice, or there appears that there will be sufficient grounds for the publication of a dumping duty notice and a countervailing duty notice subsequent to the importation of the goods into Australia. This can occur no earlier than day 60 of an investigation.

In accordance with section 269TD, the Commonwealth may apply provisional measures, including the taking of securities under section 42, in respect of interim dumping and countervailing duty that may become payable on the goods, where: a PAD has been made; and the Commissioner is satisfied that it is necessary to do so to prevent material injury to an Australian industry occurring while the investigation continues.

Where a PAD is not made 60 days after initiation of the investigation, the *Customs (Preliminary Affirmative Determinations) Direction 2015* (the PAD Direction) directs me to publish a status report providing reasons why a PAD was not made. The PAD Direction is available on the Federal Register of Legislation website, www.legislation.gov.au.

Statement of Essential Facts

The dates specified in this notice for lodging submissions must be observed to enable me to report to the Minister within the legislative timeframe. In accordance with section 269TDAA, a SEF will be placed on the public record by 10 February 2026, or by such later date as allowed in accordance with section 269ZHI.¹⁰ The SEF will set out the essential facts on which I propose to base my recommendations to the Minister. Interested parties are invited to lodge submissions in response to the SEF within 20 days of it being placed on the public record.

Submissions received in response to the SEF within 20 days of that statement being placed on the public record will be taken into account in completing the report and recommendation to the Minister.

Report to the Minister

A recommendation to the Minister will be made in a report on or before 27 March 2027 (or such later date as allowed under section 269ZHI), on the basis of the examination of exportations of the goods to Australia during the investigation period, unless I terminate the investigation.

¹⁰ On 14 January 2017, certain powers and functions of the Minister under section 269ZHI were delegated to the Commissioner. Refer to ADN No. 2017/10 for further information.

PUBLIC

The Minister must make a declaration within 30 days after receiving the report, or such longer period as the Minister considers appropriate.

Anti-Dumping Review Panel

Certain persons will have the right to seek review with the Anti-Dumping Review Panel in accordance with Division 9 of Part XVB in relation to a decision by me to terminate the investigation or a decision of the Minister to publish or not to publish a dumping duty notice and countervailing duty notice after considering my report.

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Interested parties are invited to [subscribe](#) to receive weekly notifications on updates to cases, notices and measures on the commission's website.

Australian Trade Remedies Commission Contact

Enquiries about this notice may be directed to the Case Manager by email at investigations3@atrc.gov.au.

David Latina
Commissioner
Australian Trade Remedies Commission

23 October 2026