

Australian Government Department of Industry, Innovation and Science

Anti-Dumping Commission

Exporter Questionnaire

Siemens Transformer (Wuhan) Co., Ltd

Case number: Investigation 507

Product: Power Transformers

From: The People's Republic of China

Investigation period: 1 January 2016 to 31 December 2018 (the period)

Response due by: 24 April 2019

Case manager: Reuben McGovern

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Return completed questionnaire to: investigations3@adcommission.gov.au

Anti-Dumping Commission website: <u>www.adcommission.gov.au</u>

TABLE OF CONTENTS

TABLE OF CONTENTS		. 2
INSTRUC	TIONS	. 3
CHECKLI	ST	. 6
GOODS L	INDER CONSIDERATION / GOODS SUBJECT TO ANTI-DUMPING MEASURES	. 7
	A COMPANY INFORMATION	
A-1 A-2 A-3 A-4	COMPANY REPRESENTATIVE AND LOCATION COMPANY INFORMATION GENERAL ACCOUNTING INFORMATION FINANCIAL DOCUMENTS	. 8 10
SECTION	B EXPORT SALES TO AUSTRALIA	12
B-1 B-2 B-3 B-4 B-5	AUSTRALIAN EXPORT SALES PROCESS	13 14 14
SECTION	C EXPORTED GOODS & LIKE GOODS	16
C-1 C-2	MODELS EXPORTED TO AUSTRALIA	16
SECTION	D DOMESTIC SALES	18
D-1 D-2 D-3 D-4	DOMESTIC SALES PROCESS DOMESTIC SALES LISTING SAMPLE DOMESTIC SALES DOCUMENTS RECONCILIATION OF SALES TO FINANCIAL ACCOUNTS	19 19
SECTION	E DUE ALLOWANCE	21
E-1 E-2 E-3 E-4 E-5	CREDIT EXPENSE	21 22 22
SECTION F THIRD COUNTRY SALES		
F-1 F-2 F-3	THIRD COUNTRY SALES PROCESS	24 25
SECTION	G COST TO MAKE AND SELL	26
G-1. G-2. G-4 G-5 G-6 G-7 G-8 G-9	PRODUCTION PROCESS	26 27 27 28 28 28 28 29
EXPORTER'S DECLARATION		
APPENDI	X GLOSSARY OF TERMS	32

INSTRUCTIONS

Why you have been asked to fill out this questionnaire?

The Anti-Dumping Commission (the Commission) is conducting an investigation into power transformers (also referred to as 'the goods') exported to Australia from the People's Republic of China (China).

The Commission will use the information you provide to determine normal values and export prices over the investigation period (the period). This information will determine whether the power transformers are dumped.

If you do not manufacture the goods

If you play a role in the export of the goods but do not produce or manufacture the goods (for example, you are a trading company, broker, or vendor dealing in the goods), it is important that you forward a copy of this questionnaire to the relevant manufacturers and inform the case manager of the contact details for these manufacturers **immediately**.

The Commission will still require your company to complete this exporter questionnaire except Section G – Cost to make and sell.

What happens if you do not respond to this questionnaire?

You do not have to complete the questionnaire. However, if you do not respond, do not provide all of the information sought, do not provide information within a reasonable time period, or do not allow the Commission to verify the information, we may deem your company to be an uncooperative exporter. In that case the Commission must determine a dumping margin having regard to all relevant information.

Therefore, it is in your interest to provide a complete and accurate response to this exporter questionnaire, capable of verification.

Extension requests

If you require a longer period to complete your response to this exporter questionnaire, you must submit a request to the case manager, in writing, for an extension to the due date for all or part of the questionnaire. This request must be made prior to the due date. A request for extension will be rejected if received after the due date.

When considering the extension request, the Commission will have regard to:

- the Commission's responsibility to conduct the case in a timely and efficient manner;
- the reasons why you could not provide a response within the whole period and not only the period remaining between the request and the due date;
- ordinary business practices or commercial principles;
- the Commission's understanding of the relevant industry;
- previous correspondence and previous dealings with your company; and
- information provided by other interested parties.

More information on extensions can be found in the Customs (Extension of Time and Noncooperation) Direction 2015 at <u>https://www.legislation.gov.au/Details/F2015L01736.</u>

You will be informed of the decision whether your request for an extension has been rejected, granted in full or granted in part. For example, you may be granted an extension to submit all sections except for Section A or you may be granted a shorter extension than you requested.

A summary of any requests and grants of extensions to submit a response to this exporter questionnaire will be published in the public record.

Submitting a response to the exporter questionnaire

Responses to the exporter questionnaire should be lodged by email listed on the cover page. In submitting the response to the exporter questionnaire, you must answer all questions, include all attachments and spreadsheets, and provide a non-Unrestricted version of your response to this exporter questionnaire.

If your response to this exporter questionnaire contains major deficiencies that, in the Commissioner's view, cannot be quickly and easily rectified in a further response, then your company may be deemed as an uncooperative exporter.

Unrestricted and non-Unrestricted responses

You are required to lodge a confidential version (for official use only) and a non-confidential version (for public record) of your response to this exporter questionnaire by the due date. Please ensure that *each page* of information you provide is clearly marked either "FOR OFFICIAL USE ONLY" or "PUBLIC RECORD".

All information provided to the Commission in confidence will be treated accordingly. The nonconfidential version of your submission will be placed on the public record, and must contain sufficient detail to allow a reasonable understanding of the substance of the information, but does not breach confidentiality nor adversely affect those interests.

A person is not required to provide a summary for the public record if the Commission can be satisfied that no such summary can be given that would allow a reasonable understanding of the substance of the information.

All submissions are required to have a bracketed explanation of deleted or blacked out information for the non-confidential version of the submission. An example of a statement to accompany deleted/blacked out text is:

[Explanation of cost allocation through the divisions, by reference to machine hours or weight].

If such an explanation is not provided, the Commission may disregard the information in the submission. Where the public record version of your response to the exporter questionnaire does not contain sufficient detail, your company may be deemed to have significantly impeded the case and be deemed an uncooperative exporter.

Verification of the information that you supply

The Commission may wish to conduct a visit to your company to verify your questionnaire response for completeness, relevance and accuracy of the information to your company's records.

The verification visit is not meant to be a chance for you to provide new or additional information. The Commission expects your response to the questionnaire to be relevant, complete and accurate.

Any verification visit typically commences approximately 2 to 4 weeks after the due date of the response to the exporter questionnaire. To assist with planning of a verification visit, please contact the case manager as soon as possible for a potential verification date to be scheduled.

Verification is usually conducted over 4 days. However, in complex cases, a verification visit may be scheduled over 5 days. A verification visit will include a detailed examination of your company's records and we will collect copies of relevant documents. The verification will require the participation of key staff, including your financial accountant, production manager and sales staff. A tour of the manufacturing facility may also be required during the verification visit.

Note that the Commission may disregard any data or information that is not verified, including new or additional information provided after the verification visit.

A report will be prepared following the verification visit, which details the outcomes of the visit. This report will be placed on the public record and may include the publication of the preliminarily-

assessed dumping margin. The Commission considers that the dumping margin is not confidential information, but rather an aggregate figure derived from confidential data.

You will be provided with an opportunity to comment on the accuracy and confidentiality of the verification report prior to its publication on the public record.

The Commission may elect to undertake an alternative verification methodology than an on-site verification to satisfy itself of the completeness, relevance and accuracy of the data.

For information on the Commission's verification procedures, refer to Anti-Dumping Notice No. 2016/30 available on the Commission's website.

Important instructions for preparing your response

- All questions in this exporter questionnaire must be completed. If a question is not applicable to your situation, please answer the question with "Not Applicable" and provide an explanation as to why.
- All questions must be answered in English. An English translation must be provided for documents not originally in English.
- Clearly identify all units of measurement (e.g. KG) and currencies (e.g. AUD) used. Apply the same measurement consistently throughout your response to the questionnaire.
- Label all attachments to your response according to the section of the questionnaire it relates to (e.g. label the chart of accounts as Attachment A-5.6)
- The data must be created as spreadsheet files in Microsoft Excel.
- If you have used formulas to complete spreadsheets, these formulas must be retained and not hard-coded.
- You must retain all worksheets used in answering the questionnaire. Be prepared to provide these worksheets during the Commission's verification of your data.
- If you cannot present electronic data in the requested format contact the case officer as soon as possible.
- Where possible, electronic data should be emailed or shared with the Commission via SIGBOX, a secure online document repository. Please contact the case manager to request access to SIGBOX if required.

CHECKLIST

This section is an aid to ensure that you have completed all sections of this questionnaire.

Section	Please tick if you have responded to all questions
Section A	
Company information	
sales to Australia	
Section C	
Exported goods & like goods	
Section D	
Domestic sales	
Section E	
Due allowance	
Section F	
Third country sales	
Section G	
Cost to make and sell	
Exporter's declaration	
Non-confidential version of this response	

Attachments	Please tick if you have provided spreadsheet
B-2 Australian sales	
B-4 Upwards sales	
B-5 Upwards selling expenses	
D-2 Domestic sales	
F-2 Third country sales	
G-3 Domestic CTM	
G-4.1 SG&A listing	
G-4.2 Dom SG&A calculation	
G-5 Australian CTM	
G-7.1 List of raw materials	
G-7.4 Raw material purchases	
G-8 Upwards costs	
G-9 Capacity utilisation	

GOODS UNDER CONSIDERATION / GOODS SUBJECT TO ANTI-DUMPING MEASURES

The goods under consideration (the goods) i.e. the goods exported to Australia, allegedly at dumped prices, are:

Liquid dielectric power transformers with power ratings of equal to or greater than 10 MVA (mega volt amperes) and a voltage rating of less than 500kV (kilo volts) whether assembled or unassembled, complete or incomplete.

Incomplete transformers are sub-assemblies consisting of the active part and any other parts attached to, imported with or invoiced with the active parts of power transformers. The active part of a power transformer consists of one or more of the following when attached to or otherwise assembled with one another:

- the steel core;
- the windings;
- electrical insulation between the windings; and
- the mechanical frame.

The product definition includes step-up transformers, step-down transformers, autotransformers, interconnection transformers, voltage regulator transformers, rectifier transformers, traction transformers, trackside transformers and power rectifier transformers.

Distribution transformers are not the subject to the measures.

SECTION A COMPANY INFORMATION

A-1 Company representative and location

1. Please nominate a contact person within your company:



2. If you have appointed a representative, provide the their contact details:



In nominating a representative, you are granting authority to the Commission to discuss matters relating to the case with the nominated representative, including your company's confidential information.

- Please provide the location of the where the company's financial records are held. Factory: Siemens Transformer (Wuhan) Co., Ltd Add: No.1, Jinyang Avenue, Yangluo Economic Development Zone, Wuhan City, Hubei Province, 430415 P.R.China
- Please provide the location of the where the company's production records are held. Factory: Siemens Transformer (Wuhan) Co., Ltd Add: No.1, Jinyang Avenue, Yangluo Economic Development Zone, Wuhan City, Hubei Province, 430415 P.R.China

A-2 Company information

- 1. What is the legal name of your business? Siemens Transformer (Wuhan) Co., Ltd. ("Siemens Wuhan")
- Does your company trade under a different name and/or brand? If yes, provide details. No.
- Was your company ever known by a different legal and/or trading name? If yes, provide details No.
- 4. Provide a list of your current board of directors and any changes in the last two years. Current:
- 5. Is your company part of a group (e.g. parent company with subsidiaries, common ownership, joint-ventures)? If yes, provide:
 - (a) A diagram showing the complete ownership structure; and
 - (b) A list of all related companies and its functions

Siemens Wuhan is wholly owned by Siemens Ltd., China. Siemens Wuhan has no subsidiaries. See *Confidential Attachment Siemens Wuhan A-2.5 Company Chart*.

6. Is your company or parent company publically listed?

If yes, please provide:

- (a) The stock exchange where it is listed; and
- (b) Any principle shareholders¹

If no, please provide:

(a) A list of all principal shareholders and the shareholding percentages. Siemens Ltd., China is wholly owned by Siemens Aktiengesellschaft. Siemens Aktiengesellschaft shares have been publicly listed since March 8, 1899. Today it is listed on the stock exchange in Frankfurt am Main as well as Xetra.

With regard to Siemens AG's principal shareholder information please see <u>Attachment Siemens Wuhan A 2.6 Siemens AG principal shareholder information.</u> This information is based on public notices under the German Securities Exchange Act – Wertpapierhandelsgesetz WpHG.

7. What is the overall nature of your company's business? Include details of the products that your company manufacture and sell and the market your company sells into.

Siemens Wuhan is a manufacturing company, and sells self-produced products as well as related products.

In specific, Siemens Wuhan is engaged in the following activities: design, manufacture and operating lease transformers, reactors, mobile substations and pre-fabricated substations; to provide maintenance, technical consultation and services; to design, process and sell transformer insulation parts including profiles pieces; and to sell and develop markets for self-produced products; to lease out self-owned idle factory building, warehouse, office and other real estate property; sales of motor vehicles.

Siemens Wuhan has both domestic customers and overseas customers. The overseas customers include e.g. customers in Asia, Australia, Americas and Africa etc.

- 8. If your business does not perform all of the following functions in relation to the goods under consideration, then please provide names and addresses of the companies which perform each function:
 - (a) produce or manufacture;
 - (b) sell in the domestic market;
 - (c) export to Australia; and
 - (d) export to countries other than Australia.

Not applicable. Siemens Wuhan performs all the above business functions.

9. Provide your company's internal organisation chart. See <u>Confidential Attachment Siemens Wuhan A-2.9 Function Description with</u> <u>Organisation Chart.</u>

¹ Principal shareholders are those who are able to cast, or control the casting of, 5% or more of the maximum amount of votes that could be cast at a general meeting of your company.

- 10. Describe the functions performed by each group within the organisation. See <u>Confidential Attachment Siemens Wuhan A-2.9 Function Description with</u> <u>Organisation Chart</u>
- 11. Does your company produce brochures, pamphlets or other promotional material? If yes, please provide them. See Attachment Siemens Wuhan A-2.11 Siemens Wuhan Brochure.

A-3 General accounting information

- 1. What is your financial accounting period? Siemens global accounting period: 1 October to 30 September Local Chinese accounting period: 1 January to 31 December
- Are your financial accounts audited? If yes, who is the auditor? Yes. Ernst & Young Hua Ming LLP (EY) audited the financial accounts based on Local Chinese accounting period.
- 3. What currency are your accounts kept in? Chinese Yuan (CNY)
- 4. What is the name of your financial accounting system? SAP
- 5. What is the name of your sales system? SAP
- 6. What is the name of your production system? SAP
- If your financial accounting, sales and production systems are different, how do the systems interact? Is it electronically or manual? Please provide a detailed explanation and include diagrams.
 Not applicable. Siemens Wuhan uses the same system for financial accounting, sales and production systems.
- Do your accounting practices differ in any way from the generally accepted accounting principles in your country? If yes, please provide details.
 No. Audited financial statements are based on Chinese Local GAAP.
- Have there been any changes to your accounting practices and/or policies over the last two years? If yes, please provide details.
 No.

A-4 Financial Documents

- Please provide the four (4) most recently completed annual reports and/or financial statements for your company and any other related companies involved in the production and sale of the goods. See <u>Confidential Attachment Siemens Wuhan A-4.1 EY Audit Report 2018 EN</u> See <u>Confidential Attachment Siemens Wuhan A-4.1 EY Audit Report 2017 EN</u> See <u>Confidential Attachment Siemens Wuhan A-4.1 EY Audit Report 2016 EN</u> See <u>Confidential Attachment Siemens Wuhan A-4.1 EY Audit Report 2016 EN</u> See <u>Confidential Attachment Siemens Wuhan A-4.1 EY Audit Report 2015 EN</u>
- 2. If the financial statements in A-4.1 are unaudited, provide for each company:
 - (a) the tax returns relating to the same period; and
 - (b) reconciliation of the revenue, cost of goods sold, and net profit before tax between the financial statements and tax returns.

Not applicable.

- 3. Does your company maintain different profit centres? If yes, provide profit & loss statements for the profit centre that the goods falls into for the financial years ending 2014 through to 2018. If your financial year does not end on 31 December, then provide data up to 31 December 2018. No, only one profit centre.
- 4. If the period is different to your financial period, please provide:
 - (a) Income statements directly from your accounting information system covering the most recent financial period and the period; <u>or</u>
 - (b) Quarterly or half yearly income statements directly from your accounting system covering the most recent financial period and the period.
 - Not applicable.
- Please provide a copy of your company's trial balance covering the 4 most recent financial years. If your financial year does not end on 31 December, then provide data up to 31 December 2018. See <u>Confidential Attachment Siemens Wuhan A-4.5 Trial Balance 2015</u> See <u>Confidential Attachment Siemens Wuhan A-4.5 Trial Balance 2016</u> See <u>Confidential Attachment Siemens Wuhan A-4.5 Trial Balance 2017</u> See <u>Confidential Attachment Siemens Wuhan A-4.5 Trial Balance 2017</u>
- Please provide your company's chart of accounts. See <u>Confidential Attachment Siemens Wuhan A-4.6 Chart of Accounts</u> This is the Siemens international chart of account, for local China GAAP accounts, please refer to the accounts started with L in the trial balance

If any of the documents are not in English, please provide a complete translation of the documents.

SECTION B EXPORT SALES TO AUSTRALIA

B-1 Australian export sales process

- 1. Provide details (and diagrams if appropriate) of the export sales process of your company and any entities (e.g. agents) including:
 - (a) Marketing and advertising activities
 - (b) Price determination and/or negotiation process
 - (c) Order placement process
 - (d) Order fulfilment process and lead time
 - (e) Delivery terms and process
 - (f) Invoicing process
 - (g) Payment terms and process

Siemens AG gives the sales rights in Australia for power transformers to Siemens Australia. As there is no Siemens transformer factory located in Australia, Siemens Australia typically uses the global network of Siemens factories to supply transformers. Siemens Australia sources transformers from Siemens factories in Austral and China.

(a) Siemens Australia performs marketing, advertising activities, and develops transformer projects opportunities. Siemens Australia also performs on-shore activities including installation and commissioning, on shore transportation, oil provision, and project management. Confidential tender process information



- 2. In what currency do you invoice your Australian customers? If it is not in your local currency:
 - (a) Do your customers pay you into a foreign currency denominated account? If yes, provide details;
 - (b) Do you use forward contracts to lock in the foreign exchange rate relating to the export sales? If yes, provide details;
 - (c) How is the exchange rate determined and how often is it updated in your accounting system?

Both US Dollar (USD) and Chinese Yuan (CNY) are used as the invoicing currency.



- Are there any Australian customers related to your company? If yes, please provide a list of each related customer and provide details on how the selling price is set.
 In the Australian market, Siemens Wuhan only sells goods to Siemens Australia. Confidential accounting information
- If sales are in accordance with price lists or price extras list, provide copies of these lists. Not applicable.
- 5. Do your export selling prices vary according to the distribution channel identified? If yes, provide details. Real differences in trade levels are characterised by consistent and distinct differences in functions and prices. Siemens Australia is Siemens Wuhan's only customer in Australia. Accordingly, there is no selling price variation according to the distribution channel.
- 6. Did you provide on-invoice discounts and/or off-invoice rebates to any Australian customer or an associate of the customer in relation to the sale of the goods during the period? If yes, provide a description and explain the terms and conditions that must be met by the customer to obtain the discount.
- 7. Did you issue any credit or debit notes (directly or indirectly) to the customer or associate of the customer in relation to the sale of the goods during the period? If yes, provide details of the credit/debit notes including the reasons the credit/debit notes were issued.
- 8. The invoice date will normally be taken to be the date of sale. If you are making a claim that a different date should be taken as the date of sale:
 - (a) What date are you claiming as the date of sale?

(b) Why does this date best reflect the material terms of sale? SAP invoice date is the date of sale.

B-2 Australian sales listing

1. Complete the worksheet named "B-2 Australian sales"

- This worksheet lists all export sales (i.e. transaction by transaction) to Australia of the goods invoiced within the period (1 January 2016 to 31 December 2018).
- Where a contract has been won during the investigation period but the goods are not yet shipped, provide details of these goods with any expenses incurred to date and the scheduled delivery date specified in the contract.
- If you have claimed in B-1.8 that the date of sale is one other than the invoice date, then add the sales within your claimed date of sale.
- You must provide this list in electronic format using the template provided.
- If you have used formulas to complete this worksheet, these formulas must be retained.
- If there are any direct selling expenses incurred in respect of the exports to Australia not listed in the spreadsheet, add a column. For example, if the delivery terms make you responsible for arrival of the goods at an agreed point within Australia (e.g. delivered duty paid), insert additional columns in the spreadsheet for all other costs incurred.
- 2. Provide a table listing the source of the data for each column in the export sales listing (B-2.1).

B-3 Sample export documents

- 1. Select the two largest invoices by value and provide the following documentation:
 - Contracts
 - Purchase order and order confirmation
 - Commercial invoice and packing list
 - Proof of payment and accounts receivable ledger
 - Documents showing bank charges
 - Invoices for inland transport
 - Invoices for port handling and other export charges
 - Bill of lading
 - Invoices for ocean freight & marine insurance (if applicable)
 - Country of origin certificates (if applicable)

If the documents are not in English, please provide a translation of the documents.

 For each document, please annotate the documents or provide a table reconciling the details in the export listing (in B-2) to the source documents (in B-3.1).
 See <u>Confidential Attachment Siemens Wuhan B-3 Sample Export Documents.</u>

B-4 Reconciliation of sales to financial accounts

- 1. Please complete the worksheet named "B-4 Upwards sales" to demonstrate that the sales listing in B-2, D-2 and F-2 are complete.
 - You must provide this list in electronic format using the template provided.
 - Please use the currency that your accounts are kept in.
 - If you have used formulas to complete this worksheet, these formulas must be retained.
- 2. Please provide all documents (e.g. general ledgers, trial balances), other than those in A-5, B-2 and D-2, required to complete the "Upwards sales" worksheet. If the documents include spreadsheets, all formulas used must be retained.
- 3. For any amount in the "Upwards sales" worksheet that is hard coded (i.e. not a formula), please cross-reference by providing:
 - the name of the source document, including the relevant page number, in column F of the worksheet; <u>and</u>
 - highlight or annotate the amount shown in the source document.

B-5 Reconciliation of direct selling expenses to financial accounts

- 1. Please complete the worksheet named "B-5 Upwards selling expense" to demonstrate that the direct selling expenses (e.g. Inland transport) in B-2 and D-2 are complete.
 - You must provide this list in electronic format using the template provided.
 - Please use the currency that your accounts are kept in.
 - If you have used formulas to complete this worksheet, these formulas must be retained.
- 2. Please provide all documents (e.g. general ledgers, trial balances), other than those in A-5, B-2 and D-2, required to complete the "Upwards SG&A" worksheet. If the documents include spreadsheets, all formulas used must be retained.
- 3. For any amount in the "Upwards sales" worksheet that is hard coded (i.e. not a formula), please cross-reference by providing:
 - the name of the source document, including the relevant page number, in column F of the worksheet; <u>and</u>
 - highlight or annotate the amount shown in the source document.

SECTION C EXPORTED GOODS & LIKE GOODS

C-1 Models exported to Australia

1. Fully describe all of the goods your company exported to Australia during the period. Include specification details and any technical and illustrative material that may be helpful in identifying, or classifying, the goods exported to Australia.

See <u>Confidential Attachment Siemens Wuhan Exporter Questionnaire Spreadsheet</u> worksheet B-2 Australian sales.

2. List each unique unit of goods exported to Australia (these types should cover all types listed in spreadsheet "B-2 Australian sales" – see section B of this questionnaire).

EXPORT TYPE	Mega volt amperes (MVA)	Kilo volts (kV)
Product code of each unique unit of the goods exported to Australia		

See <u>Confidential Attachment Siemens Wuhan Exporter Questionnaire Spreadsheet</u> worksheet B-2 Australian sales.

C-2 Models sold in the domestic market

1. Fully describe all like goods your company sold on the domestic market during the period. Include specification details and any technical and illustrative material that may be helpful in identifying, or classifying, the like goods sold on the domestic market.

Due to the large quantity of transformers sold by Siemens Wuhan, we have taken a selection of comparable transformers (choosing the most similar power ratings) sold on the domestic market and consider that this provides an appropriate sample for comparison purposes. However it is still necessary to understand that different transformers with different power ratings will have different amounts of materials (copper, steel, components etc.) as well as different accessories and different design so there are multiple reasons why the prices will differ. Comparable sales are listed in Confidential spreadsheet worksheet D-2, and total domestic sales list for recent 3 years was prepared as a confidential attachment.

See <u>Confidential Attachment Siemens Wuhan Exporter Questionnaire Spreadsheet</u> <u>worksheet D-2 Domestic sales.</u> See <u>Confidential Attachment Siemens Wuhan C-2 Domestic sales list 2016-2018</u>.

2. List each unique unit of power transformer sold on the domestic market during the investigation period.

DOMESTIC TYPE	Mega volt amperes (MVA)	Kilo volts (kV)
Product code of each unique unit of the goods sold domestically		

See <u>Confidential Attachment Siemens Wuhan Exporter Questionnaire Spreadsheet</u> worksheet D-2 Domestic sales.

3. Please provide any technical and illustrative material that may be helpful in identifying or classifying the goods that your company sells on the domestic market.

See Attachment Siemens Wuhan A-2.11 Siemens Wuhan Brochure.

SECTION D DOMESTIC SALES

D-1 Domestic sales process

- 1. Provide details (and diagrams if appropriate) of the domestic sales process of your company and any other related entities including:
 - (a) Marketing and advertising activities
 - (b) Price determination and/or negotiation process
 - (c) Order placement process
 - (d) Order fulfilment process and lead time
 - (e) Delivery terms and process
 - (f) Invoicing process
 - (g) Payment terms and process

Confidential tender process information

 Are any domestic customers related to your company? If yes, please provide a list of each related customer and provide details on how the selling price is set. Yes. Price is set based on arm's length principles.

List of related customers in China:

- Siemens Ltd. China (SLC)
- Siemens International Trading Co., Ltd
- Siemens Transformer (Guangzhou) Co., Ltd
- Siemens Transformer (Jinan) Co., Ltd
- 3. If sales are in accordance with price lists or price extras list, provide copies of these lists.

Not applicable.

4. Do your domestic selling prices vary according to the distribution channel identified? If yes, provide details. Real differences in trade levels are characterised by consistent and distinct differences in functions and prices.

Siemens Wuhan usually sells transformers directly to customers (end users/contractors).

- 5. Did you provide on-invoice discounts and/or off-invoice rebates to the customer or an associate of the customer in relation to the sale of the like goods during the period? If yes, provide a description; and explain the terms and conditions that must be met by the importer to obtain the discount.
- 6. Did you issue any credit or debit notes (directly or indirectly) to the customer or associate of the customer in relation to the sale of the like goods during the period? If yes, provide details of the credit/debit notes including the reasons the credit/debit notes were issued.
- 7. The invoice date will normally be taken to be the date of sale. If you are making a claim that a different date should be taken as the date of sale:
 - (a) What date are you claiming as the date of sale?
 - (b) Why does this date best reflects the material terms of sale?
 - SAP invoice date is the date of sale.

D-2 Domestic sales listing

- 1. Complete the worksheet named "D-2 Domestic sales"
 - This worksheet lists all domestic sales (i.e. transaction by transaction) of like goods invoiced within the period, even if they are models not exported to Australia
 - If you have claimed in D-1.7 that the date of sale is one other than the invoice date, then add the sales within your claimed date of sale.
 - You must provide this list in electronic format using the template provided.
 - If you have used formulas to complete this worksheet, these formulas must be retained.
 - If there are any other costs, charges or expenses incurred in respect of the sales listed which have not been identified in the table in question D-2 above, add a column for each item. For example, certain other selling expenses incurred.
- 2. Provide a table listing the source of the data for each column in the domestic sales listing (D-2.1).

D-3 Sample domestic sales documents

- 1. Select the two largest invoices by value and provide the following documentation:
 - Contracts
 - Purchase order and order confirmation
 - Commercial invoice and packing list
 - Proof of payment and accounts receivable ledger
 - Documents showing bank charges
 - Delivery invoices

If the documents are not in English, please provide a translation of the documents.

 For each document, please annotate the documents or provide a table reconciling the details in the domestic sales listing (in D-2) to the source documents (in D-3.1).
 See <u>Confidential Attachment Siemens Wuhan D-3 Sample Domestic Sales Documents.</u>

D-4 Reconciliation of sales to financial accounts

This section is not required if you have completed B-4.

- 1. Please complete the worksheet named "B-4 Upwards sales" to demonstrate that the sales listing in D-2 is complete.
 - You must provide this list in electronic format using the template provided.
 - Please use the currency that your accounts are kept in.
 - If you have used formulas to complete this worksheet, these formulas must be retained.
- 2. Please provide all documents (e.g. general ledgers, trial balances), other than those in A-5 and D-2, required to complete the "Upwards sales" worksheet. If the documents include spreadsheets, all formulas used must be retained.
- 3. For any amount in the "Upwards sales" worksheet that is hard coded (i.e. not a formula), please cross-reference by providing:
 - the name of the source document, including the relevant page number, in column F of the worksheet; and
 - highlight or annotate the amount shown in the source document.

SECTION E DUE ALLOWANCE

E-1 Credit expense

- 1. Do you provide credit to any domestic customers in relation to sales of like goods (i.e. payment terms that are not on a cash or pre-payment basis)? If yes:
 - (a) Do you provide a rolling credit facility to your domestic customers (i.e. no specific payment terms agreed at the time of sale)? If yes:
 - i. Calculate the accounts receivable turnover for each domestic customer (credit sales divided by the average accounts receivable).
 - ii. Calculate the average credit term for each domestic customer by dividing 365 by the accounts receivable turnover
 - (b) Do you have short term borrowings or an overdraft facility? If yes, what is the interest rate, or average of interest rates?
 - (c) Do you have term deposits or other cash product (e.g. bonds)? If yes, what is the interest rate, or average of interest rates?

Confidential credit information

- 2. Do you provide credit to any Australian customers in relation to sales of the goods (i.e. payment terms that are not on a cash or pre-payment basis)? If yes:
 - (a) Do you provide a rolling credit facility to your Australian customers (i.e. no specific payment terms agreed at the time of sale)? If yes:
 - i. Calculate the accounts receivable turnover for each domestic customer (credit sales divided by the average accounts receivable).
 - ii. Calculate the average credit term for each domestic customer by dividing 365 by the accounts receivable turnover
 - (b) If your Australian customers pay you into a foreign currency denominated account (question B-1.2(a) refers):
 - i. Do you have short term borrowings or an overdraft facility denominated in the same foreign currency? If yes, what is the interest rate, or average of interest rates?
 - ii. What is the interest rate, or average of interest rates, applying to term deposits or other cash product (e.g. bonds) denominated in the same foreign currency? If yes, what is the interest rate, or average of interest rates?

Confidential credit information

E-2 Packaging

- 1. What is the packaging used for your domestic sales of like goods? Wooden packaging.
- 2. What is the packaging used for your export sales of the goods to Australia? Plywood packaging.
- 3. If there are distinct differences in packaging between your domestic and export sales:
 - (a) Provide details of the differences
 - (b) Calculate the weighted average packaging cost for each model sold on the domestic market
 - (c) Calculate the weighted average packaging cost for each model exported to Australia

(a) Materials are different, and more packaging boxes are used for export sale. Packaging protection requirements for overseas transportation is higher than domestic transport requirements.

- (b) Sold to domestic market is around
 - (c) Sold to Australia is around

Confidential cost information

E-3 Delivery

 Are any domestic sales of like goods delivered to the customer? If yes, how were the transportation costs calculated in the domestic sales listing in D-2? Yes. The transportation costs are calculated by

Confidential cost information

- 2. What are the delivery terms of the export sales of the goods to Australia? Free on Board (FOB) at China sea port.
- If the delivery terms of the Australian sales includes delivery to the port, how were the inland transport and port charges calculated in the Australian sales listing in B-2? The China inland transport and port charges are calculated by

Confidential cost information

- If the delivery terms of the Australian sales includes ocean freight, how was the ocean freight cost calculated in the Australian sales listing in B-2? Not applicable.
- 5. If the delivery terms of the Australian sales includes marine insurance, how was the marine insurance calculated in the Australian sales listing in B-2? Not applicable.
- If the delivery terms of the Australian sales includes delivered duty paid, how were the Australian importation and delivery costs calculated in the Australian sales listing in B-2? Not applicable.

E-4 Other direct selling expenses

1. Do you provide sales commissions for domestic sales of like goods and/or export sales of the goods? If yes, provide details.

Confidential Cost Information

2. Are there any differences in tax liability between domestic and export sales? If yes, provide details, for example:

VAT is included in contract price of domestic sales and no VAT liability for export sales.

- What is the rate of value-added tax (VAT) on sales of the goods and like goods? 16% since May 1st 2018, and 17% in the past.
- How is VAT accounted for in your records in relation to sales of the goods and like goods? VAT is not accounted in costs and sales, but accounted in accounts receivables for domestic sales.
- Do you receive a VAT refund in relation to sales of the goods and/or like goods? Yes. VAT refund is applicable for export sales only.
- Do you receive a remission or drawback of import duties on inputs consumed in the productions of the goods or like goods?
 Yes. Import duties remission of imported materials is applicable for export projects under processing trades only.
- 3. Are there any other direct selling expenses incurred by your company in relation to domestic sales of like goods?
 - These direct selling expenses must be included in the reconciliation of direct selling expenses in B-5 See <u>Confidential Attachment Siemens Wuhan Exporter Questionnaire Spreadsheet</u> worksheet B-5 Upwards selling expenses.

- 4. Are there any other direct selling expenses incurred by your company in relation to export sales of the goods to Australia?
 - These direct selling expenses must be included in the reconciliation of direct selling expenses in B-5 No.

E-5 Other adjustment claims

- 1. Are there any other adjustments required to ensure a fair comparison between the export price and the normal value (based on domestic sales, costs and/or third country sales)? If yes, provide details.
 - An adjustment will only be made where there is evidence that the difference affects price comparability.
 - Refer to Chapter 14 of the Dumping and Subsidy Manual for more information.

SECTION F THIRD COUNTRY SALES

F-1 Third country sales process

 Are your sales processes to any third country (i.e. exports to countries other than Australia) different to the sales process described in B-1.1? If yes, provide details of the differences. If transformers are sold to Siemens regional companies, the process follows the one described in B-1.1, except delivery terms vary among contracts.

If transformers are sold to 3rd parties, the process is similar to the one described in D-1.1. The differences with B-1.1 mainly are listed below.



Confidential sales process

 Are there any third country customers related to your company? If yes, please provide a list of each related customer and provide details on how the selling price is set. Yes. Price set based on arm's length principle. List of related customers:

Siemens Indonesia Siemens AG Siemens AS Siemens Canada Limited Siemens Ltd. South Africa Siemens Ltd. Korea Siemens Ltd., Thailand Siemens Malaysia Sdn.Bnd. Siemens Pakistan Engineering Siemens Pte. Ltd. Siemens S.A. Siemens S.A. Siemens SA Siemens SAS Siemens Inc., Philippines

- 3. The invoice date will normally be taken to be the date of sale. If you are making a claim that a different date should be taken as the date of sale:
 - (a) What date are you claiming as the date of sale?

(b) Why does this date best reflects the material terms of sale?

SAP invoice date is the date of sale.

F-2 Third country sales listing

- 1. Complete the worksheet named "F-2 Third country sales"
 - This worksheet lists all export sales, summarised by country and customer, to third countries of like goods invoiced within the period.
 - If you have claimed in F-1.3 that the date of sale is one other than the invoice date, then add sales with your claimed date of sale.
 - You must provide this list in electronic format using the template provided.
 - If you have used formulas to complete this worksheet, these formulas must be retained.
- 2. Provide a table listing the source of the data for each column in the export sales listing (F-2.1).

F-3 Differences in sales to third countries

1. Are there any differences in sales to third countries which may affect their comparison to export sales to Australia? If yes, provide details.

Due to the large quantity of transformers sold by Siemens Wuhan, we have identified comparable transformers (choosing the most similar power ratings) sold to third countries and consider that this provides an appropriate sample for comparison purposes. However it is still necessary to understand that different transformers with different power ratings will have different amounts of materials (copper, steel, components etc) as well as different accessories and different design so there are multiple reasons why the prices will differ.

SECTION G COST TO MAKE AND SELL

G-1. Production process

- Describe the production process for the goods and provide a flowchart of the process. Include details of all products manufactured using the same production facilities as those used for the goods. Also specify all scrap or by-products that result from producing the goods. See <u>Confidential Attachment Siemens Wuhan G-1 Manufacturing Introduction</u> Silicon-steel, copper, and oil have scraps and there are no by-products.
- 2. Are any of your suppliers related to your company (regardless of whether it is relevant to the manufacture of the goods)? If yes, please provide details including the product or services supplied by the related company.



G-2. Cost accounting practices

- 1. Is your company's cost accounting system based on actual or standard costs (budgeted)? Cost accounting system based on standard costs.
- 2. If you company uses standard costs:
 - (a) Were standard costs used as the basis of actual costs in your responses G-3.1 & G-5.1? Yes. Refer to G-2.1.
 - (b) Have all variances (i.e. differences between standard and actual production costs) been allocated to the goods? No.
 - (c) How were those variances allocated? Not applicable.
 - (d) Provide details of any significant or unusual cost variances that occurred during the period.
 No.
- Do you have different cost centres in your company's cost accounting system? If yes, list the cost centres, provide a description of each cost centre and the allocation methodology used in your accounting system.
 See <u>Confidential Attachment Siemens Wuhan G-2.3 Cost Centres</u> See <u>Confidential Attachment Siemens Wuhan G-2.3 Allocation Methodology</u>
- To what level of product specificity (models, grades etc.) does your company's cost accounting system normally record production costs? Record costs on Work Breakdown Structure (WBS). See <u>Confidential Attachment Siemens Wuhan G-2.4 WBS Structure</u>
- Are there any costs for management accounting purposes valued differently to financial accounting purposes? If yes, provide details of the differences. Not applicable.
- 6. Has your company engaged in any start-up operations in relation to the goods? If yes:

- (a) Describe in detail the start-up operation giving dates (actual or projected) of each stage of the start-up operation.
- (b) State the total cost of the start-up operation and the way that your company has treated the costs of the start-up operation it its accounting records.

Not applicable.

- What is the method of valuation for raw material, work-in-process, and finished goods inventories (e.g. last in first out –LIFO, first in first out- FIFO, weighted average)? Moving weighted average method.
- 8. What are the valuation methods for damaged or sub-standard goods generated at the various stages of production? Actual moving price at time of withdrawal.
- 9. What are the valuation methods for scrap, by products, or joint products? There are no by products and joint products. Silicon steel, copper, and oil have scraps and the selling price valued at market price.
- Are any management fees/corporate allocations charged to your company by your parent or related company? If yes, provide details.
 No.

G-3 Cost to make and sell on domestic market

- 1. Complete the worksheet named "G-3 Domestic CTMS".
 - Please provide the actual cost to make and sell each model/type (as identified in section C) of the like goods sold on the domestic market. Provide this cost data for each unique unit of the goods invoiced during the investigation period.
 - Indicate the source of cost information (account numbers etc) and/or methods used to allocate cost to the goods. Provide documentation and worksheets supporting your calculations.
 - If any imputation tax (e.g. value-added tax) is payable on the purchase of goods or services to manufacture like goods, report the costs excluding the imputation tax. All other taxes payable (e.g. import duty) must be included as 'other costs' if not already included, for example, under material costs.
 - You must provide this list in electronic format using the template provided.
 - If you have used formulas to complete this worksheet, these formulas must be retained.
- Provide a table listing the source of the data for each column of the "Domestic CTMS" listing (G-3.1).

G-4 Selling, General & Administration expenses

- 1. Complete the worksheet named "G-4.1 SG&A listing".
 - This worksheet lists all selling, general and administration expenses by account code for the most recent accounting period and the period.
 - You must provide this list in electronic format using the template provided.
 - If you have used formulas to complete this worksheet, these formulas must be retained.
- 2. Complete the worksheet named "G-4.2 Domestic SG&A calculation".
 - This worksheet calculates SG&A as a percentage of revenue.
 - You must provide this list in electronic format using the template provided.
 - Please use the formulas provided.

G-5 Cost to make and sell the goods exported to Australia

- 1. Complete the worksheet named "Australian CTMS".
 - Please provide the actual cost to make and sell each model/type (as identified in section C) exported to Australia.
 - Provide this information for all goods invoiced during the investigation period and for all goods the subject of a contract that was entered into during the investigation period, but invoiced or delivered outside of the investigation period. Where actual costs are not yet incurred, provide an estimate of these costs, such as for example, the estimate of the costs that formed the basis of your winning tender bid.
 - Provide this information for each unique unit of the goods contracted for sale or invoiced during the period of the investigation. For example, if one contract specifies production of two different types of the goods, provide this information for each type of the goods.
 - If any imputation tax (e.g. value-added tax) is payable on the purchase of goods or services to
 manufacture the goods, report the costs excluding the imputation tax. All other taxes payable
 (e.g. import duty) must be included as 'other costs' if not already included, for example, under
 material costs.
 - · You must provide this list in electronic format using the template provided.
 - If you have used formulas to complete this worksheet, these formulas must be retained.
 - If you have claimed in B-1.8 that the date of sale is one other than the invoice date, then provide the cost for the duration that all Australian sales are made within your claimed date of sale, even if doing so means that such cost data predates the commencement of the period.
- Provide a table listing the source of the data for each column of the "Australian CTMS" listing (G-5.1).

G-6 Cost allocation methodology

1. What is the allocation methodology used to complete in G-3 Domestic CTMS and G-5 Australian CTMs for:



 Select the domestic model (export model if you have no domestic production of like goods) with the largest production cost over the period and provide worksheets demonstrating the allocation methodology described in G-6.1 from your normal cost accounting system to the cost for that model reported in G-3.1.
 See <u>Confidential Attachment Siemens Wuhan G-6.2 Allocation Methodology Demonstrating</u>.

G-7 Major raw material costs

 What the major raw materials used in the manufacture of the goods? List the raw materials (or components) and suppliers in the worksheet named G-7.1. See <u>Confidential Attachment Siemens Wuhan Exporter Questionnaire Spreadsheet</u> worksheet G-7.1 List of raw materials.

- Are any raw materials sourced as part of an integrated production process or from a subsidiary company which your company exercise control? If yes, provide details of these in worksheet G-7.2. No.
- 3. Using the domestic cost data in G-3, calculate the weighted average percentage of each raw material cost (listed in G-7.1) as a proportion of total cost to make.
- 4. For each raw material identified in G-7.1 which individually account for <u>10% or more</u> of the total cost to make, complete the worksheet named "G-7.4 Raw material purchases".
 - This worksheet lists all raw material purchases (i.e. transaction by transaction) purchased by your company within the period.
 - You must provide this list in electronic format using the template provided.
 - If you have used formulas to complete this worksheet, these formulas must be retained.
- 5. Provide a table listing the source of the data for each column of the "Raw material purchases" listing (G-7.4).
- 6. For each raw material:

No.

(a) Select the two largest invoices by value and provide the commercial invoice and proof of payment.

See <u>Confidential Attachment Siemens Wuhan G-7.6 Samples of Major Raw Materials</u> <u>Costs</u>

(b) Reconcile the total value listed of the purchases in G-7.4 to relevant purchase ledgers or trial balances in your accounting system. Provide copies of all documents used to demonstrate the reconciliation.

G-7.4 is a part of G-7.1, and G-7.1 can reconcile with trial balance.

See <u>Confidential Attachment Siemens Wuhan A-4.5 Trial Balance of 2016</u> See <u>Confidential Attachment Siemens Wuhan A-4.5 Trial Balance of 2017</u> See Confidential Attachment Siemens Wuhan A-4.5 Trial Balance of 2018

7. Are any of the suppliers listed in G-7.4 related to your company? If yes, please provide details on how the price is set.

G-8 Reconciliation of cost to make to audited financial statements

- 1. Please complete the worksheet named "Upwards costs".
 - You must provide this list in electronic format using the template provided.
 - Please use the currency that your accounts are kept in.
 - If you have used formulas to complete this worksheet, these formulas must be retained.
- 2. Please provide any documents, other than those in A-5, G-3 and G-5, required to complete the "Upwards costs" worksheet.
- 3. For any amount that is hard coded (i.e. not a formula), please cross-reference by providing:
 - the name of the source document, including the relevant page number, in column F of the worksheet; <u>and</u>
 - highlight or annotate the amount shown in the source document.

G-9 Capacity Utilisation

1. Please complete the worksheet named "Capacity Utilisation".

- •
- You must provide this list in electronic format using the template provided. If you have used formulas to complete this worksheet, these formulas must be retained. •

EXPORTER'S DECLARATION

I hereby declare that Siemens Transformer (Wuhan) Co., Ltd

(company) have completed the attached questionnaire and, having made due inquiry, certify that the information contained in this submission is complete and correct to the best of my knowledge and belief.

Name	Zhang Lili
Signature	•
	General Manager
Date	

APPENDIX GLOSSARY OF TERMS

This glossary is intended to provide you with a basic understanding of technical terms that appear in the guestionnaire.

Adjustments

To enable a fair comparison between the export price and the normal value Australian legislation provides for the adjustment of the domestic price paid for like goods. Adjustments are made to account for sales occurring at different times, specification differences, and differences in the terms or circumstances of the sales. The adjustment to the normal value may be upward or downward. Areas where you believe an adjustment is necessary should be identified. Section E of the questionnaire refers.

Examples of adjustments that may be made include: sales occurring at different times

(it is sometimes necessary to compare domestic and export sales made at different times - in these circumstances an adjustment may be made to reflect price movements during that time); specification differences; packaging; taxes; level of trade; advertising; servicing/warranty; inland freight; warehousing; export charges; credit terms; duty drawback; commissions.

Adjustments may also be required where the normal value is based on costs to make and sell.

Arms length

Sales are not considered to be at "arms length" on your domestic market if there is any consideration payable for the goods other than their price, or there is an association between the buyer and the seller which affects the price, or there will be a reimbursement, compensation or benefit for, or in respect of, the price.

Constructed value

In cases where prices paid for like goods sold in the country of export cannot be used for the determination of normal value, i.e. when there are no or insufficient sales or where such sales were not made in the ordinary course of trade, normal value may be based on a constructed value. Constructed value is calculated on the basis of the cost of production of the goods under consideration plus a reasonable amount for selling, general and administration costs, and for profits, that are associated with sales on the domestic market of the country of export.

Cost of production/manufacturing

The cost of production or manufacture consists of all manufacturing costs associated with the goods. It is the sum of direct materials, direct labour and factory overheads.

Cost to make and sell

The cost to make and sell is the sum of the cost of production or manufacture, and the selling, general and administration costs associated with the sale of those goods.

Country of origin

The country in which the last significant process in the manufacture or production of the goods was performed.

Date of sale

The Commission will normally use the invoice date as recorded in the exporter or producer's records. Another date may be used if this better reflects the material terms of sale. The questionnaire directs attention to matching data sets of domestic and export sales where some other date is used, as well as matching cost information.

Direct labour cost

Direct labour is categorised as a variable cost, i.e. the value varies with the level of production.

Dumping

Dumping occurs when the products of one country are exported to another country at a price less than their normal value.

Dumping margin

Where the export price is less than the normal value the dumping margin is the amount of the difference. It can be expressed as a value or as a percentage of the export price.

Export price

The export price of the goods is usually the price paid or payable to the exporter in arms length transactions, in most instances calculated at the Free on Board (FOB) level.

Exporting country

The country of export is normally the country of origin from which the goods are shipped. The country of export may be an intermediate country, except where the products are merely transhipped through that country, or the products concerned are not produced in that country, and there is no comparable price in that country.

Factory overheads

Factory overheads consist of variable costs e.g. power, supplies, indirect labour and fixed costs e.g. factory rent, factory insurance, factory depreciation etc.

Goods under consideration (the goods)

The goods to which the application for anti-dumping action relates. That is, the goods that you have exported to Australia allegedly at dumped prices.

Incoterms

The following abbreviations are commonly used (comment is provided concerning costs that are normally borne by the seller):

EXW	ex works (the seller's minimum obligation as costs relate to goods being made available at the sellers premises)
FCA	free carrier (main carriage not paid by seller. Pay costs until such time that the goods have been delivered at the named point into custody of a carrier named by the seller. Customs formalities, taxes etc. paid if required)
FAS	free alongside ship (main carriage not paid by seller. Deliver the goods alongside the ship)
FOB	free on board (main carriage not paid by seller. Deliver the goods on board, provide export clearance if required, pay loading costs to the point the goods have passed the ship's rail, pay customs formalities, taxes etc. payable upon exportation)
CFR	cost and freight (main carriage paid by seller. Pay all costs until delivered as well as freight, loading and unloading, pay customs formalities, taxes etc. payable upon exportation)
CIF	cost, insurance and freight (main carriage paid by seller. Pay all costs as under CFR as well as marine insurance) the terms CFR and CIF are only used where goods are carried by sea or waterway transport
CPT	carriage paid to
CIP	carriage and insurance paid to
	the terms CPT and CIP are used as alternatives to CFR and CIF where the goods are carried by air, road, rail etc.
DAF	delivered at frontier (goods carried by rail or road and cleared for export at the named place at the frontier. Pay costs until delivered at the frontier plus any discharge costs incurred to place the goods at the customer's disposal)

DES	delivered ex ship (goods made available to the buyer on board the ship uncleared for import at the named port of destination. Pay all costs incurred in placed at the disposal of the buyer, pay customs formalities, taxes etc. payable upon exportation, and where necessary for transit through another country)
DDU	delivered duty unpaid (Pay all costs for carriage to the agreed point, pay customs formalities, taxes etc. payable upon exportation, and where necessary for transit through another country)
DDP	delivered duty paid (goods made available at the named place in the country of importation – all risks and costs being incurred by the seller including duties, taxes etc. incurred upon importation)

The period

A period defined by the Commission over which importations of the goods are examined.

Like goods

Like goods are goods sold on the domestic market of the country of export (or to a third country) that are identical in all respects to the goods or that, although not alike in all respects have characteristics closely resembling those of the goods. The term 'like goods' also refers to the goods produced by the Australian industry allegedly being injured by dumped imports.

Normal value

Australian legislation sets out several ways to assess "normal value".

The preferred method is to use the price paid for like goods sold for domestic consumption in the country of export. Usually, these sales are made by you, but there may be circumstances where it is appropriate to use sales made by other sellers on the domestic market.

Sale prices must be at arms length and in the ordinary course of trade. In the absence of relevant or suitable domestic sales, the normal value may be determined by constructing a price based on all costs to make and sell the goods, and an amount for profit. Alternatively the normal value may be ascertained using the price paid for like goods sold in the ordinary course of trade at arms length to customers in a country other than Australia, however this option is rarely used.

Finally, when a normal value cannot be ascertained by any of the above methods, or if no information is provided, the Commission will determine the normal value by considering all the relevant information, including the applicant's information. This allows the applicant's information to be used where sufficient information has not been furnished or is not available.

Where domestic price generally, and the trade of the exporting country are determined or substantially influenced by the government of the exporting country, an alternative/surrogate market economy is selected by the Commission and the normal value is determined as if the surrogate country were the export source.

Ordinary course of trade

Testing for "ordinary course of trade" includes a comparison of the selling price and the unit cost to make and sell for the same period. If sales in respect of a substantial quantity of goods over an extended period of time, usually 12 months, do not recover all costs and these losses are not likely to be recovered within a reasonable period of time, (again usually 12 months) then the sales are regarded as being not in the ordinary course of trade.

There may be circumstances where it is appropriate to use a period other than 12 months in assessing whether sales are in the ordinary course of trade.

Unprofitable sales are to be taken to have occurred in substantial quantities during an extended period where the unprofitable sales amount to 20% or more of the total volume of sales of the goods by the exporter over the period. An extended period of time is usually taken to be a period not less than 12 months. Where unprofitable sales are rejected, normal value is based upon remaining profitable sales provided they occur in

sufficient number. Where all sales have been made at a loss, or profitable sales are insufficient, the normal value may be constructed from costs to make and sell.

Selling, general and administration expenses (SG&A)

The selling, general and administration expenses includes all selling, distribution, general and administration expenses including finance costs that would be incurred if the goods were sold for domestic consumption in the country of export. The amounts are determined in each case using all the available information and may include expenses incurred in:

- . domestic sales of like goods;
- . sale of goods of the same general category by the exporter; or
- . sales in the industry in the country of export.

The expenses must, however, reflect the selling, general and administration costs of the goods. Administrative and selling expenses include: director's fees, management salaries and benefits, office salaries and benefits, office supplies, insurance, promotion, entertainment, depreciation and corporate overheads.