



ANTI-DUMPING NOTICE NO. 2025/110

Public notice under section 269TC(4) of the *Customs Act 1901*

Freight Railway Wheels

Exported from the People's Republic of China

Initiation of Investigation No 690 into alleged dumping and subsidisation

*Customs Act 1901 – Part XVB*¹

I, David Latina, Commissioner of the Anti-Dumping Commission (the Commissioner), have initiated an investigation following an application lodged by Commonwealth Steel Company Pty Ltd (the Applicant), a manufacturer of freight railway wheels (the goods) in Australia. The application seeks the publication of a dumping duty notice and a countervailing duty notice in respect of freight railway wheels exported to Australia from the People's Republic of China.

The application alleges that the goods have been exported to Australia at prices less than their normal value and were in receipt of countervailable subsidies and that the dumping and subsidisation has caused material injury to the Australian industry producing like goods through:

- loss of sales volume and market share
- lower production volume
- price suppression
- price depression
- loss of profits
- loss of profitability
- decline of asset values
- reduced Research & Development
- reduced revenue
- reduced return on investment
- reduced capacity utilisation
- reduced productivity.

¹ All legislative references in this notice are to the *Customs Act 1901*(Cth) unless otherwise specified.

The non-confidential version of the application, which contains the basis of the alleged dumping and subsidisation and injury is available on the electronic public record (EPR) for this case.² The EPR can be found on the commission's website at www.adcommission.gov.au.

Particulars of the reasons for the decision to initiate this investigation are in *Anti-Dumping Commission Consideration Report No. 690*, which is available on the EPR.³

The date of initiation of this investigation is the date of publication of this notice.

Particulars of the Goods

The goods, being the subject of the application (the goods) are:

Railway wheels of forged and rolled high carbon steel, with an outside diameter from 27.5 inches to 37.5 inches (699 millimetres to 953 millimetres), whether or not including alloys.

Further Information

The railway wheels are manufactured in accordance with relevant user defined specifications and drawings, and are used on rail carriages/wagons in freight transport.

The wheels used in all user applications have the following typical characteristics:

- outside diameter from 27.5 to 37.5 inches (699 to 953 millimetres (mm)), and of similar overall dimensional tolerances and shape;
- are manufactured from a high carbon steel with the addition of micro alloying elements to achieve hardness and mechanical properties, as defined by user/customer specifications;
- are manufactured using a forging and rolling process in accordance with defined standards; and
- are suitable to operate at axle loads of up to 36 metric tonnes, as defined by user/customer specifications.

Exclusions

Axles and other components are excluded from the description.

² EPR 690, document no 1.

³ EPR 690, document no 2.

Tariff Classification

The goods are generally, but not exclusively, classified to the following tariff classification in Schedule 3 to the *Customs Tariff Act 1995*:

- 8607.19.00 (statistical code 20)

These tariff classifications and statistical codes may include goods that are both subject and not subject to this investigation. The listing of these tariff classifications and statistical codes are for convenience or reference only and do not form part of the goods description set out above. Please refer to the goods description for authoritative detail regarding the particulars of the goods, the subject of this investigation.

Investigation Process

The investigation period is 1 July 2024 to 30 June 2025. I will examine exports to Australia of the goods during this period to determine whether dumping and subsidisation has occurred. I will examine details of the Australian market from 1 July 2021 for the purposes of injury analysis.

Where the Minister for Industry and Innovation and Minister for Science (the Minister) is satisfied, as to goods of any kind, that: ⁴

- (a) the amount of the export price of the goods that have been exported to Australia is less than the normal value of those goods, and the amount of the export price of like goods that may be exported to Australia in the future may be less than the normal value of the goods; and
- (b) because of that, material injury to an Australian industry producing like goods has been or is being caused or is threatened, or the establishment of an Australian industry producing like goods has been or may be materially hindered;

the Minister may, by public notice, impose interim dumping duties.

Where the Minister is satisfied, as to goods of any kind, that:

- (a) a countervailable subsidy has been received in respect of the goods that have been exported to Australia, and may be received in respect of like goods that may be exported to Australia in the future; and
- (b) because of that, material injury to an Australian industry producing like goods has been or is being caused or is threatened, or the establishment of an Australian industry producing like goods has been or may be materially hindered;

⁴ In accordance with section 269TG.

the Minister may, by public notice, impose interim countervailing duties.⁵

Where there are grounds for the Minister to publish a dumping duty notice and a countervailing duty notice in respect of the goods, I will examine whether the trade in the dumped or subsidised goods give rise to retrospective notices being published pursuant to section 269TN, and make recommendations to the Minister accordingly.⁶

Proposed model control code structure

The commission undertakes model matching using a Model Control Code (MCC) structure to identify key characteristics that will be used to compare the goods exported to Australia and the like goods sold domestically in the country of export.⁷

The table below outlines the Commission's proposed MCC structure for this investigation.

Item	Category	Sub-category	Identifier	Sales data	Cost data
1	Outside wheel diameter (OD)	708 OD	708	Mandatory	Mandatory
		737 OD	737		
		760 OD	760		
		762 OD	762		
		763 OD	763		
		768 OD	768		
		780 OD	780		
		787 OD	787		
		790 OD	790		
		800 OD	800		
		836 OD	836		
		840 OD	840		
		841 OD	841		
		844 OD	844		
		850 OD	850		
		915 OD	915		
920 OD	920				
921 OD	921				
940 OD	940				

⁵ In accordance with section 269TJ.

⁶ In accordance with sections 269TG(1) and TJ(1).

⁷ Guidance on the Commission's approach to model matching is in the Dumping and Subsidy Manual, available at www.adcommission.gov.au.

Proposals to modify the proposed MCC structure should be raised as soon as is practicable, but no later than 1 December 2025.⁸

Interested parties are encouraged to make a submission on whether any proposed modifications to the MCC structure should be accepted by the Commission. Any changes to the MCC structure will be considered by the Commission and reported in verification reports or in the statement of essential facts (SEF).

Public Record

I must maintain a public record of each investigation. Documents included in the public record are available at www.adcommission.gov.au.

The public record will contain, among other things, a copy of the application, *Anti-Dumping- Commission Consideration Report No. 690* and copies of all non-confidential submissions from interested parties. Letters and electronic mail are generally regarded as submissions if they contain information relevant to the investigation.

Lodgement of Submissions

Interested parties, as defined by section 269T(1), are invited to lodge submissions concerning the publication of the dumping and countervailing duty notice sought in the application, no later than the close of business on 1 December 2025, addressed to:

The Director
Investigations 4
GPO Box 2013
Canberra ACT 2601
Australia

or by email to investigations4@adcommission.gov.au

Interested parties wishing to participate in the investigation must ensure that submissions are lodged by the due date. Interested parties should note that I am not obliged to have regard to a submission received after the date above if to do so would, in my opinion, prevent the timely placement of the SEF on the public record.

Interested parties should also note that I am directed to consider the matters set out in the *Customs (Extensions of Time and Non-cooperation) Direction 2015* in certain circumstances.⁹ This is available at: www.legislation.gov.au.

⁸ As Day 37 (29 November 2025) falls on a Saturday, the due date is deferred to the next business day.

⁹ Certain powers and functions under the *Customs (Extensions of Time and Non-cooperation) Direction 2015* have been delegated to the Anti-Dumping Commission's Deputy Commissioners (Anti-Dumping Notice No. 2017/10, available at: www.adcommission.gov.au refers).

Interested parties may reply to matters raised by other parties during the course of the investigation and in response to the SEF.

Interested parties claiming that information contained in their submission is confidential, or that the publication of the information would adversely affect their business or commercial interests, must:

- (i) provide a summary containing sufficient detail to allow a reasonable understanding of the substance of the information that does not breach that confidentiality or adversely affect those interests, or
- (ii) satisfy me that there is no way such a summary can be given to allow a reasonable understanding of the substance of the information.

Submissions containing confidential information must be clearly marked "OFFICIAL: Sensitive".

Interested parties must lodge a non-confidential version or a summary of their submission in accordance with the requirement above (clearly marked "PUBLIC RECORD").

Lodgement of Exporter Questionnaires

Exporters of the goods to Australia are invited to participate in this investigation by completing the exporter questionnaire and the associated spreadsheets by 1 December 2025.¹⁰

The exporter questionnaire and the associated spreadsheets are available under the case information for ADC (which can be found under 'current cases and their electronic public record' on the commission website, www.adcommission.gov.au). Alternatively, exporters can email investigations4@adcommission.gov.au upon receipt of this letter and the Commission will forward the exporter questionnaire and spreadsheets for completion.

Provisional Measures

Pursuant to section 269TD, I will make a preliminary affirmative determination (PAD) provided I am satisfied that there appears to be sufficient grounds for the publication of a dumping duty notice and a countervailing duty notice, or there appears that there will be sufficient grounds for the publication of a dumping duty notice and a countervailing duty notice subsequent to the importation of the goods into Australia. This can occur no earlier than day 60 of an investigation.

In accordance with section 269TD, the Commonwealth may apply provisional measures, including the taking of securities under section 42, in respect of interim dumping and countervailing duty that may become payable on the goods, where: a

¹⁰ As Day 37 (29 November 2025) falls on a Saturday, the due date is deferred to the next business day.

PAD has been made; and the Commissioner is satisfied that it is necessary to do so to prevent material injury to an Australian industry occurring while the investigation continues.

Where a PAD is not made 60 days after initiation of the investigation, the *Customs (Preliminary Affirmative Determinations) Direction 2015* (the PAD Direction) directs me to publish a status report providing reasons why a PAD was not made. The PAD Direction is available on the Federal Register of Legislation website, www.legislation.gov.au.

Statement of Essential Facts

The dates specified in this notice for lodging submissions must be observed to enable me to report to the Minister within the legislative timeframe. In accordance with section 269TDAA of the Act, a SEF will be placed on the public record by 10 February 2026, or by such later date as allowed in accordance with section 269ZHI.¹¹ The SEF will set out the essential facts on which I propose to base my recommendations to the Minister. Interested parties are invited to lodge submissions in response to the SEF within 20 days of it being placed on the public record.

Submissions received in response to the SEF within 20 days of that statement being placed on the public record will be taken into account in completing the report and recommendation to the Minister.

Report to the Minister

A recommendation to the Minister will be made in a report on or before 27 March 2026 (or such later date as allowed under section 269ZHI), on the basis of the examination of exportations of the goods to Australia during the investigation period, unless I terminate the investigation.

The Minister must make a declaration within 30 days after receiving the report, or such longer period as the Minister considers appropriate.

Anti-Dumping Review Panel

Certain persons will have the right to seek review with the Anti-Dumping Review Panel in accordance with Division 9 of Part XVB in relation to a decision by me to terminate the investigation or a decision of the Minister to publish or not to publish a dumping duty notice and countervailing duty notice after considering my report.

Subscribe to the Anti-Dumping Commission Weekly Update

Interested parties are invited to [subscribe](#) to receive weekly notifications on updates to cases, notices and measures on the Anti-Dumping Commission's website.

¹¹ On 14 January 2017, certain powers and functions of the Minister under section 269ZHI were delegated to the Commissioner of the Anti-Dumping Commission. Refer to ADN No. 2017/10 for further information.

Anti-Dumping Commission Contact

Enquiries about this notice may be directed to the Case Manager by email at investigations4@adcommission.gov.au.

David Latina
Commissioner
Anti-Dumping Commission

23 October 2025