



REVIEW OF MEASURES APPLICATION - CONSIDERATION ASSESSMENT

(sections 269ZA, 269ZB and 269ZC of the *Customs Act 1901*)¹

Case Number: 676

Applicant: Baowu Group Echeng Iron and Steel Co Ltd (Echeng)

Goods: Steel reinforcing bar (rebar)

Proposed review period: 1 April 2024 to 31 March 2025

Coverage of review: Single exporter review relating to applicant, Echeng

Country subject of application for Div 5 Review: The People's Republic of China (China)

PART A:

ASSESSMENT OF THE REQUIREMENTS OF SECTION 269ZA AND SECTION 269ZB(1)

Anti-Dumping Commission's (commission) assessment:

Section 269ZA does not prevent the applicant from applying for a review of measures.

The application has satisfied the requirements of sections 269ZA(2), (4) and 269ZB(1).

1. Requirements under section 269ZA(2)	Assessment
<p>An application for review of anti-dumping measures must not be made:</p> <p>(a) if the measures involve the publication of a dumping duty notice or a countervailing duty notice – earlier than 12 months after:</p> <p>(i) the publication of the notice; or</p> <p>(ii) the publication of a notice declaring the outcome of the last Division 5 review of the notice.</p>	<p>Echeng submitted its application on 2 May 2025 for a review of the variable factors applying to Echeng from China in relation to rebar.</p> <p>The application was lodged more than 12 months after the date of publication of the notice declaring the outcome of the last Division 5 review of the relevant dumping duty notice. The publication of the notice declaring the outcome of the last Division 5 review was on 24 December 2020 following the then Minister's consideration of <i>Anti-Dumping Commission Report No 563</i>. See ADN 2020/140.</p> <p>Echeng's application therefore meets the requirements under section 269ZA(2).</p>
2. Requirements under section 269ZA(4)	Assessment
<p>If, as a result of a person's application under Division 6 for accelerated review of a dumping duty notice or a countervailing duty notice, the Minister has made a declaration under section 269ZG(3):</p> <p>(a) that person may not make an application for a review of that notice earlier than 12 months after the making of that declaration.</p>	<p>The Minister has not made a declaration under section 269ZG(3) within the 12-month period preceding this application as a result of an application by Echeng under Division 6 for an accelerated review.</p> <p>Echeng previously applied for an accelerated review on 9 December 2024. However, this accelerated review was subsequently terminated by the Commissioner of the Anti-Dumping Commission (Commissioner) on 6 March 2025 after becoming satisfied that Echeng was related to an exporter whose exports were examined in relation to the application for publication of that notice.² As a result, no declaration under section 269ZG(3) was made.</p> <p>Echeng's application therefore meets the requirements under section 269ZA(4).</p>

¹ All legislative references in this assessment are to the *Customs Act 1901* unless otherwise specified.

² See [Electronic Publication Number \(EPR\) 662](#)

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3. Requirements under section 269ZB(1) An application must:	Assessment of whether the application meets requirements	
(a) be in writing;	The application is in writing.	Satisfied
(b) be in a form approved by the Commissioner of the Anti-Dumping Commission (Commissioner);	The application is in the approved form (Form B602 – application for a review of measures).	Satisfied
(c) contain such information as the form requires;	The application contains such information as Form B602 requires. It includes: <ul style="list-style-type: none"> • A completed declaration • answers to all questions that were required to be answered by the applicant, and • sufficient detail in the non-confidential version of the application to enable a reasonable understanding of the substance of the information submitted in confidence. 	Satisfied
(d) be signed in a manner indicated by the form; and	The application is signed in the manner required by Form B602.	Satisfied
(e) be lodged in a manner approved under section 269SMS ³	The application was lodged in a manner approved by the Commissioner under section 269SMS, being by email to the commission’s nominated email address, clientsupport@adcommission.gov.au .	Satisfied

³ https://www.industry.gov.au/sites/default/files/2020-06/lodging_applications_instrument_30_june_2020_002.pdf.

PART B:**ASSESSMENT OF THE REQUIREMENTS OF SECTION 269ZB(2) AND SECTION 269ZB(1)(C)**

Commission's assessment: The application satisfies the requirements of sections 269ZB(2) and 269ZB(1)(c).		
Requirements under section 269ZB(2) An application must include:	Assessment of whether the application includes relevant information	
(a) a description of the kind of goods to which the measures the subject of the application relate;	A description of the goods was provided. <u>Appendix A</u> sets out the description of the goods provided in the application.	Satisfied
(b) a description of the measures the subject of the application;	The application provides details of the notice imposing the original measures in <i>Investigation 300</i> , published in ADN 2016/039 on 13 April 2016. The application provides details of the measures as they were last ascertained, as published in ADN 2020/140 on 24 December 2020.	Satisfied
(c) if the application is based on a change in variable factors – a statement of the opinion of the applicant concerning: (i) the variable factors relevant to the taking of the measures that have changed (ii) the amount by which each such factor has changed and (iii) the information that establishes that amount.	The application includes a statement of the opinion of the applicant that the normal value and export price have changed, the amount by which those factors have changed, and the information relied on for that opinion. The details of the commission's assessment of the applicant's claims are in Part C.	Satisfied
(d) if the application is based on circumstances that in the applicant's view indicate that the anti-dumping measures are no longer warranted – evidence, in accordance with the form, of the circumstances.	Not applicable. The applicant has not requested the commission consider revoking the measures.	Not assessed
The application contains such information as the form requires (section 269ZB(1)(c))	Assessment of whether the application contains information	
Name of other parties supporting this application.	Not applicable.	Not assessed
Describe your interest as an affected party;	The applicant states it is a producer of rebar in China.	Satisfied
Provide details of the current anti-dumping measures (<i>aligns with section 269ZB(2)(b)</i>);	The application provides details of the measures as they were last ascertained, published in ADN 2020/140 on 24 December 2020.	Satisfied

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The application contains such information as the form requires (section 269ZB(1)(c))	Assessment of whether the application contains information	
<p>If you are an exporter of the goods the subject of this application:</p> <p>Have you exported the goods to Australia during the review period? If yes, what was the total quantity and total value of the goods exported to Australia during the review period?</p> <p>Have you previously (prior to the review period) exported the goods to Australia? If yes, provide the total quantity and total value of the goods exported to Australia each year during the three years prior to the review period.</p> <p>Have you exported like goods to countries other than Australia during the review period? If yes, provide the total quantity and total value of exports of the goods to each other country during the review period.</p>	<p>Not applicable as the applicant is not an exporter. The applicant did not export the goods to Australia or to any other countries during the proposed review period (1 April 2024 to 31 March 2025).</p> <p>Echeng has not previously exported the goods to Australia.</p>	<p>Not assessed</p>
<p>Provide the names, addresses, telephone numbers, fax numbers of other parties likely to have an interest in this matter.</p>	<p>The application contains the contact details of Australian industry.</p>	<p>Satisfied</p>
<p>Public record and confidential versions are marked clearly.</p>	<p>The application contained clearly marked public record and confidential versions of the application.</p>	<p>Satisfied</p>
<p>Provide a statement of opinion of the causes of the change in variable factors and whether these causes are likely to persist.</p>	<p>The application contains a statement of opinion of the causes of the change in variable factors, and whether these are likely to persist.</p> <p>The applicant's claims are described in Part C.</p>	<p>Satisfied</p>

PART C:

APPLICANT’S STATEMENT OF OPINION AND INFORMATION UNDER SECTION 269ZB(2)(C)

Commission’s assessment: The application meets the requirements of section 269ZB(2)(c).	
Variable factors that the applicant claims have changed	
<input checked="" type="checkbox"/> Normal Value <input checked="" type="checkbox"/> Export Price <input type="checkbox"/> Non-injurious Price <input type="checkbox"/> Countervailable subsidy	
Variable Factor	What is the information provided by the applicant that establishes its opinion that the relevant variable factors have changed, and the amount by which they have changed?
Normal Value	<p>Echeng claims that the domestic price of rebar in China has changed since the normal value was last ascertained. Echeng claims that domestic Chinese prices are an accurate measure of comparable normal values.</p> <p>In support of its claim, Echeng provided:</p> <ul style="list-style-type: none"> • an estimate of the average domestic selling price for rebar in China for the period 1 April 2024 to 31 March 2025 • Chinese rebar futures pricing from the Shanghai Futures Exchange from 2020 to 2025.
Export Price	<p>Echeng claims that changes in Chinese export prices for rebar demonstrate that the export price has changed since it was last ascertained.</p> <p>In support of its claim, Echeng provided:</p> <ul style="list-style-type: none"> • monthly FOB export price for rebar from China • historical movements in Chinese rebar prices from 2010 to 2025.

PART D:

COMMISSION’S ANALYSIS OF CLAIMS

<input checked="" type="checkbox"/> Normal Value <input checked="" type="checkbox"/> Export Price <input type="checkbox"/> Non Injurious Price <input type="checkbox"/> Countervailable subsidy	
Normal Value	<p>The Commissioner is satisfied that there appear to be reasonable grounds that the normal value has changed.</p> <p>In support of the claim that normal values have changed, Echeng relied on evidence of domestic Chinese prices for rebar. The commission has previously found that a particular market situation existed in the domestic rebar market in China. Normal values in the original investigation 300 and in subsequent Reviews 411, 412 and 429 were established in accordance with section 269TAC(2)(c) of the Act by constructing a normal value. In the last review of variable factors (Review 563) the normal value previously ascertained was, in accordance with section 269TAC(6), adjusted based on the movement in the Latin American FOB export price for billet.</p> <p>In constructing a normal value, domestic selling prices are relevant in determining the profit included in a constructed normal value. Consequently, Echeng’s evidence of changes in Chinese domestic prices demonstrate that the domestic profit applied in a constructed normal value has likely changed and, therefore, the normal value has changed.</p> <p>The commission has also examined Latin American FOB export prices for billet up until December 2024. This data demonstrates a change in the billet price since the normal value was last ascertained, further supporting Echeng’s claim that the normal value has changed.</p> <p>The commission’s assessment of billet prices is at Confidential Attachment 1.</p>

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Export Price	<p>The Commissioner is satisfied that there appear to be reasonable grounds that the export price has changed.</p> <p>The commission considers that the information provided by Echeng in its application demonstrate that the export price has changed.</p> <p>The commission has also examined the price of imports of rebar from China using Australian Border Force import data. This data shows that the price of imports, and therefore, the export price from China has changed.</p> <p>The commission's assessment of import data is at Confidential Attachment 1.</p>
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PART E:

COMMISSION’S RECOMMENDATIONS TO COMMISSIONER RE: ASSESSMENT OF THE REQUIREMENTS OF SECTION 269ZC

Recommendation: That the Commissioner be satisfied of the matters in section 269ZC(2).	
Requirements under section 269ZC(2)(a)	Assessment of whether the application meets requirements
Does the application comply with section 269ZB?	Satisfied. Please refer to Parts A, B, C and D for assessment.
Requirements under section 269ZC(2)(b)(i)	Assessment of grounds for assertion
Do there appear to be reasonable grounds for asserting that the variable factors relevant to the taking of the anti-dumping measures have changed?	Satisfied. There appear to be reasonable grounds for asserting that the variable factors, being the normal value and export price, relevant to the taking of the anti-dumping measures, have changed.
Requirements under section 269ZC(2)(b)(ii)	Assessment of grounds for assertion
Does there appear to be reasonable grounds for asserting that the anti-dumping measures are no longer warranted?	Not applicable.

PART F: OTHER MATTERS

The proposed review period covers the current *Continuation Inquiry 669*.
The commission has previously found that a particular market situation exists in the domestic rebar market in China. The commission will examine if a particular market situation continues to exist as part of this review.

Attachments	
Confidential Attachment 1	Australian Border Force import data and Latin America Billet prices

APPENDIX A – Goods description

The goods subject to this application for a review of measures are:

Hot-rolled deformed steel reinforcing bar whether or not in coil form, commonly identified as rebar or debar, in various diameters up to and including 50 millimetres, containing indentations, ribs, grooves or other deformations produced during the rolling process.

The goods covered by this application include all steel reinforcing bar meeting the above description of the goods regardless of the particular grade or alloy content or coating.

Goods excluded from this application are plain round bar, stainless steel and reinforcing mesh.

The goods are generally, but not exclusively, classified to the following tariff subheadings of Schedule 3 to the *Customs Tariff Act 1995*.⁴

Tariff Subheading	Statistical Code	Description
7213		BARS AND RODS, HOT-ROLLED, IN IRREGULARLY WOUND COILS, OF IRON OR NON-ALLOY STEEL
7213.10.00	42	Containing indentations, ribs, grooves or other deformations produced during the rolling process
7214		OTHER BARS AND RODS OF IRON OR NON- ALLOY STEEL, NOT FURTHER WORKED THAN FORGED, HOT-ROLLED, HOT-DRAWN OR HOT- EXTRUDED, BUT INCLUDING THOSE TWISTED AFTER ROLLING
7214.20.00	47	Containing indentations, ribs, grooves or other deformations produced during the rolling process or twisted after rolling
7227		BARS AND RODS, HOT-ROLLED, IN IRREGULARLY WOUND COILS, OF OTHER ALLOY STEEL
7227.90		Other
7227.90.10	69	Goods, as follows: a. of high alloy steel; b. "flattened circles" and "modified rectangles" as defined in Note 1(l) to Chapter 72
7227.90.90	01	Containing indentations, ribs, grooves or other deformations produced during the rolling process
	02	Of circular cross-section measuring less than 14 mm in diameter
	04	Other
7228		OTHER BARS AND RODS OF OTHER ALLOY STEEL; ANGLES, SHAPES AND SECTIONS, OF OTHER ALLOY STEEL; HOLLOW DRILL BARS AND RODS, OF ALLOY OR NON-ALLOY STEEL
7228.30		Other bars and rods, not further worked than hot-rolled, hot-drawn or extruded

⁴ These tariff classifications and statistical codes may include goods that are both subject and not subject to the anti-dumping measures. The listing of these tariff classifications and statistical codes is for convenience and reference only and does not form part of the goods description. Please refer to the goods description for authoritative detail regarding goods subject to the anti-dumping measures.

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Tariff Subheading	Statistical Code	Description
7228.30.10	70	Goods, as follows: a. of high alloy steel; b. "flattened circles" and "modified rectangles" as defined in Note 1(m) to Chapter 72
7228.30.90	40	<i>Containing indentations, ribs, grooves or other deformations produced during the rolling process</i>
7228.60	Other bars and rods	
7228.60.10	72	Goods, as follows: a. of high alloy steel; b. "flattened circles" and "modified rectangles" as defined in Note 1(m) to Chapter 72