CUSTOMS ACT 1901 - PART XVB

TERMINATION REPORT

NO. 252

ACCELERATED REVIEW OF A DUMPING DUTY NOTICE APPLYING TO

PREPARED OR PRESERVED TOMATOES EXPORTED FROM ITALY BY CONSERVE DORA SRL

JULY 2014

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ABBREVIATIONS

Abbreviation	Full title
ADN	Anti-Dumping Notice
CON 252	Consideration Report No. 252
Conserve Dora	Conserve Dora SRL
REP 217	Anti-Dumping Commission Report No. 217
Review period	1 April 2013 to 31 March 2014
the Act	Customs Act 1901
the Commission	the Anti-Dumping Commission
the Commissioner	the Commissioner of the Anti-Dumping Commission
the goods	the goods to which the anti-dumping measures apply
the Minister	the Minister for Industry
the Parliamentary	the Parliamentary Secretary to the Minister for
Secretary	Industry

Summary and recommendations 1

This Accelerated Review No.252 is in response to an application by Conserve Dora SRL (Conserve Dora) seeking an accelerated review of the dumping duty notice applying to prepared or preserved tomatoes exported to Australia from Italy, in so far as it affects Conserve Dora.1

1.1 Recommendation

The Anti-Dumping Commission (the Commission) recommends that the Commissioner of the Anti-Dumping Commission (the Commissioner) be satisfied that Conserve Dora is refusing to co-operate with an aspect of the accelerated review. Accordingly, the Commission recommends that, in accordance with subsection 269ZE(3)(a) of the Customs Act 1901 (the Act), the Commissioner terminate the accelerated review.²

1.2 Application of law to facts

Division 6 of Part XVB of the Act enables eligible parties to apply for an accelerated review of anti-dumping measures. The Division, among other matters:

- sets out the procedures to be followed by the Commissioner in dealing with applications or requests and preparing reports for the Parliamentary Secretary; and
- empowers the Minister, after consideration of such reports, to leave the measures unaltered or to modify them as appropriate.3

The Commissioner may terminate an accelerated review if satisfied that:

- the exporter is refusing to co-operate with any aspect of the review; or
- the exporter is related to an exporter whose exports were examined in relation to the application for publication of that notice.4

1.3 Findings and conclusions

Conserve Dora has advised that it will not provide a response to the exporter questionnaire. The exporter questionnaire requests the provision of essential information that is relevant to the accelerated review applied for by Conserve Dora. The refusal to provide a response to the exporter questionnaire amounts to a refusal to co-operate with an aspect of the accelerated review and it is recommended that the Commissioner terminate the accelerated review in accordance with subsection 269ZE(3)(a).

⁴ In terms of subsection 269ZE(3)

¹ This application was lodged in accordance with section 269ZF of the *Customs Act 1901*.
² A reference to a division, section or subsection in this report is a reference to a provision of the

Customs Act 1901, unless otherwise specified.

In December 2013, the Minister for Industry (the Minister) delegated responsibility for decision making on operational matters under Parts XVB and XVC of the Act and other anti-dumping legislation to the Parliamentary Secretary to the Minister for Industry (the Parliamentary Secretary).

2 Background

2.1 Accelerated review process

If anti-dumping measures have been taken in respect of certain goods, a new exporter as defined in section 269T of the Act may request an accelerated review of those measures as they affect that particular exporter, if they consider the measures are not appropriate to that exporter.

If an application for an accelerated review of anti-dumping measures is received and not rejected, the Commission has up to 100 days to conduct its review and report to the Parliamentary Secretary.

In respect of a dumping duty notice, the Commissioner must recommend to the Parliamentary Secretary that the dumping duty notice:

- · remain unaltered; or
- be altered:
 - so as not to apply to the particular exporter; or
 - to have effect in relation to the particular exporter as if different variable factors had been fixed.

In making recommendations in its final report to the Parliamentary Secretary, the Commissioner must consider the application for an accelerated review and make such inquiries as considered appropriate.

The Commissioner may terminate a review if satisfied that the exporter is refusing to co-operate with any aspect of the review or the exporter is related to an exporter whose exports were examined in relation to the application for publication of that notice.⁵

2.2 Existing measures

On 16 April 2014, the Parliamentary Secretary signed a dumping duty notice to impose dumping duties on prepared or preserved tomatoes exported from Italy (except by La Doria S.p.A and Feger di Gerardo Ferraioli S.p.A).

The current anti-dumping measures on imports from Italy expire on 15 April 2019.

The dumping duty imposed in relation to prepared or preserved tomatoes from Italy is an amount worked out in accordance with the combination of fixed and variable duty method, as detailed in the table on the following page.

⁵ In terms of subsection 269ZE(3)

Exporter / Italy	Dumping Margin	Effective rate interim dumping duty	Duty Method
De Clemente Conserve S.p.A.	3.25%	3.25%	
Attianese S.p.A.	4.24%	4.24%	
Fiamma Vesuviana Srl	4.24%	4.24%	
Greci Industria Alimentare S.p.A.	4.24%	4.24%	
Menu Srl	4.24%	4.24%	
Mutti S.p.A.	4.24%	4.24%	Combination of fixed and
Nolana Conserve Srl	4.24%	4.24%	variable duty method
Princes Industrie Alimentari SRL	4.24%	4.24%	
Rispoli Luigi & C (S.R.L.)	4.24%	4.24%	
Steriltom Srl	4.24%	4.24%	
Conserve Italia Soc. Coop Agr	4.54%	4.54%	
I.M.C.A. S.p.A.	26.35%	26.35%	
Lodato Gennaro & C. S.p.A.	26.35%	26.35%	
Uncooperative exporters (All other)	26.35%	26.35%	

If Conserve Dora exports prepared or preserved tomatoes to Australia, the imported goods will be subject to the "*All other*" rate of 26.35 per cent, which is the fixed component of duty. An additional amount of variable duty may be incurred if the export price per unit is below the (confidential) ascertained export price per unit.

2.3 The current review

On 26 May 2014, Conserve Dora lodged an application for an accelerated review of the dumping duty notice applying to prepared or preserved tomatoes exported to Australia from Italy, in so far as it affects Conserve Dora.⁶

 $^{^6}$ In terms of section 269ZF

The Commission examined the application and considered at the time:

- Conserve Dora was a new exporter⁷;
- there were no grounds to reject the application⁸; and
- therefore, the requirements of an application for an accelerated review were satisfied.⁹

As the circumstances in which an accelerated review can be sought were satisfied, the Commissioner did not reject the application and commenced the accelerated review. Consideration Report No. 252 (CON 252) provides further details in relation to the Commission's consideration of the application and the decision of the Commissioner. CON 252 should be read in conjunction with this report and is available on the Commission's website at www.adcommission.gov.au.

The commencement of the accelerated review was publicly notified in Anti-Dumping Notice (ADN) No. 2014/49, which was published on 20 June 2014. ADNs are available on the Commission's website at www.adcommission.gov.au.

Interested parties were invited in ADN 2014/49 to lodge submissions in relation to the accelerated review by 25 July 2014. It also advised that the Commissioner's recommendation to the Parliamentary Secretary will be made in a report on or before 3 September 2014.

For the purposes of the accelerated review, the period examined is 1 April 2013 to 31 March 2014 (the review period).

2.4 Public record

There is no legislative requirement for the Commission to maintain a public file for accelerated reviews. However, in the interests of ensuring this process is conducted in an open and transparent manner, a public file for this accelerated review has been maintained and is accessible on the Commission's website at www.adcommission.gov.au.

2.5 The goods

2.5.1 Goods under review

The goods subject to anti-dumping measures, in the form of a dumping duty notice, are

Tomatoes, whether peeled or unpeeled, prepared or preserved otherwise than by vinegar or acetic acid, either whole or in pieces (including diced, chopped or crushed) with or without other ingredients

⁷ As defined by section 269T

⁸ In terms of subsection 269ZE(2)

⁹ In terms of section 269ZF

(including vegetables, herbs or spices) in packs not exceeding 1.14 litres in volume. 10

The goods excluded from this definition are pastes, purees, sauces, pasta sauces, juices and sundried tomatoes.

2.5.2 Tariff classification

The goods are classified under tariff subheading 2002.10.00, statistical code 60 in Schedule 3 to the *Customs Tariff Act 1995*.

¹⁰ REP 217

3 Termination Grounds

3.1 Findings

Conserve Dora was sent an exporter questionnaire on 3 June 2014, with a due date of 10 July 2014 to submit its response to the Commission.

The Commission advised Conserve Dora at the time it forwarded the questionnaire that:

- if Conserve Dora did not complete the questionnaire, the Commissioner may deem that Conserve Dora did not cooperate with the review and the Commissioner would likely terminate the review under subsection 269ZE(3); and
- the Australian Customs and Border Protection Service will collect securities in respect of interim dumping duty that may be payable in respect of consignments of goods intended for home consumption after the application was lodged and until the completion of the review.

Conserve Dora wrote to the Commission on 10 July 2014, advising that it no longer intends to proceed with the review and as a result will not be providing information requested by the Commission (Non-Confidential Attachment 1).

The Commission considers that the failure to provide a response to the questionnaire amounts to a refusal to co-operate with an aspect of the accelerated review and therefore provides grounds to terminate the accelerated review in accordance with subsection 269ZE(3)(a).

4 Effect of the Termination

As a result of this termination, Conserve Dora's exports of prepared or preserved tomatoes will remain subject to the 'all other exporters' dumping duty rates for Italy in accordance with the dumping duty notice published on 16 April 2014.

Securities were imposed by the Commissioner on 26 May 2014 on exports by Conserve Dora while the accelerated review proceeded.

In accordance with section 269ZH of the Act, if Conserve Dora has exports of prepared or preserved tomatoes that were subject to securities (i.e. prepared or preserved tomatoes exported by Conserve Dora that were imported and entered for home consumption in Australia between 26 May 2014 and the date that the review is terminated) these securities will now be converted to interim dumping duty at the rate applicable to 'all other exporters' from Italy. Future exports of prepared or preserved tomatoes by Conserve Dora will also be subject to this level of duty.

This termination does not affect Conserve Dora's right to apply for another accelerated review in accordance with section 269ZF of the Act.

5 Attachments

Non-confidential Attachment 1	Letter from Conserve Dora to the
	Commission