



# **CONSIDERATION REPORT**

**REPORT NO. 252**

**APPLICATION FOR AN ACCELERATED REVIEW  
OF A DUMPING DUTY NOTICE APPLYING TO**

**PREPARED OR PRESERVED TOMATOES  
EXPORTED FROM ITALY  
BY  
CONSERVE DORA SRL**

**12 June 2014**

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## 1 Summary and recommendations

This report provides the results of the Anti-Dumping Commission's (the Commission's) consideration of an application by Conserve Dora SRL (Conserve Dora) for an accelerated review of the dumping duty notice applying to prepared or preserved tomatoes exported to Australia from Italy.

### 1.1 Recommendations

The Commission recommends that the Anti-Dumping Commissioner (the Commissioner) decide not to reject the application.

### 1.2 Application of law to facts

Division 6 of Part XVB of the *Customs Act 1901*<sup>1</sup> (the Act) sets out, among other things, the procedures to be followed by the Commissioner in dealing with an application for the accelerated review of a dumping duty notice by certain exporters of goods covered by the notice.

The Division empowers the Commissioner to reject or not reject the application for an accelerated review of anti-dumping measures.

### 1.3 Findings and conclusions

Conserve Dora's application for an accelerated review of anti-dumping measures applying to prepared or preserved tomatoes exported to Australia from Italy has been examined.

The Commission finds:

- the application satisfies the requirements of section 269ZF;
- the conditions for rejection under subsection 269ZE(2) were not met; and
- the circumstances in which an accelerated review can be sought have been satisfied.

Accordingly the Commission concludes that the applicant is eligible to apply for an accelerated review, and recommends that the Commissioner not reject the application, and the accelerated review continue.

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<sup>1</sup> A reference to a division, section or subsection in this report is a reference to a provision of the *Customs Act 1901*, unless otherwise specified.

## 2 Background

### 2.1 Goods under review

The goods subject to anti-dumping measures, in the form of a dumping duty notice, are:

*Tomatoes, whether peeled or unpeeled, prepared or preserved otherwise than by vinegar or acetic acid, either whole or in pieces (including diced, chopped or crushed) with or without other ingredients (including vegetables, herbs or spices) in packs not exceeding 1.14 litres in volume.*

The goods excluded from this definition are pastes, purees, sauces, pasta sauces, juices and sundried tomatoes.

#### Tariff classification

The goods are classified under tariff subheading 2002.10.00, statistical code 60 in Schedule 3 to the *Customs Tariff Act 1995*.

### 2.2 Existing measures

On 16 April 2014, the Parliamentary Secretary for the Minister of Industry's (Parliamentary Secretary's) decision to impose dumping duties on prepared or preserved tomatoes exported from Italy (except by La Doria S.p.A and Feger di Gerardo Ferraioli S.p.A) was published.

The current anti-dumping measures on imports from Italy expire 15 April 2019.

### 2.3 The current review application

Name	Conserve Dora SRL
Role	Exporter
Address	C.so Garibaldi 16 84122 Salerno Italy

#### 2.3.1 Background to the application for an accelerated review

On 26 May 2014, Conserve Dora lodged an application for an accelerated review of anti-dumping measures applying to exports of prepared or preserved tomatoes from Italy to Australia in so far as it affects Conserve Dora.

Conserve Dora's application detailed the circumstances regarding its export of prepared or preserved tomatoes to Australia. Aspects of the application are assessed in section 4.

### **2.3.2 Review process**

Pursuant to subsections 269ZG(1) and (2) the Commissioner must, no later than 100 days after the application is lodged, provide the Minister<sup>2</sup> a report recommending:

- a) *that the dumping duty notice the subject of the application remain unaltered;*  
*or*
  - b) *that the dumping duty notice the subject of the application be altered:*
    - i. *so as not to apply to the applicant; or*
    - ii. *so as to apply to the applicant as if different variable factors had been fixed;*
- and set out the Commissioner's reasons for so recommending.*

There is no legislative requirement for the Commission to maintain a public file for this accelerated review. However, in the interests of ensuring the process is conducted in an open and transparent manner, a public file will be opened.

This Consideration Report along with a non-confidential version of the application and response to the exporter questionnaire will be published on the Electronic Public Record, available at <http://www.adcommission.gov.au/cases/default.asp>.

Given the expedited nature of accelerated reviews and the shortened timeframe for the Commission to produce a final report, any submissions by interested parties should be lodged before day 60 of the review – by 25 July 2014. Anti-Dumping Notice 2014/49 provides further details on how to lodge submissions<sup>3</sup>.

The Commissioner may not be able to have regard to submissions received after this date if to do so would, in the Commissioner's opinion, delay the timely preparation of the final report to the Parliamentary Secretary.

### **2.3.3 Matters excluded from the accelerated review**

Having regard to the expedited nature of an accelerated review, the Commission considers that it is not the relevant mechanism to reassess certain aspects of the anti-dumping measures applying to prepared or preserved tomatoes. This accelerated review will not:

- reassess the finding of whether or not a market situation exists such that sales

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<sup>2</sup> On 25 September 2013, responsibility for anti-dumping matters was transferred to the Minister for Industry. The Minister for Industry subsequently delegated responsibility for anti-dumping matters to the Parliamentary Secretary to the Minister for Industry.

<sup>3</sup> This notice is available on the Commission's website at [www.adcommission.gov.au/](http://www.adcommission.gov.au/).

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in that market are not suitable for use in determining normal value as specified in REP 217.

### **2.3.4 Key dates**

26 May 2014	Application lodged
10 July 2014	Response to exporter questionnaire due
25 July 2014	Submissions by interested parties due
3 September 2014	Final report to Parliamentary Secretary due

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### 3 Application for an Accelerated Review

#### 3.1 Legislative Background

Section 269ZF requires that an application for accelerated review must:

- be in writing (subsection 269ZF(1));
- be lodged in accordance with subsection 269ZF(2);
- contain a description of the goods to which the dumping duty notice relates; and
- contain a statement of the basis on which the exporter considers that the particular notice is inappropriate in so far as the exporter is concerned.

#### 3.2 Application

On 26 May 2014, Conserve Dora lodged its application seeking an accelerated review. A copy of their application is at **Non Confidential Attachment 1**.

On receipt of the application, the Commission recorded the date on which the application was received as 26 May 2014 in accordance with subsection 269ZF(3). This date is the date of lodgement and if the Commissioner does not reject the application it is the date in which the 100 day review timeframe commences.

##### 3.2.1 Assessment of the application

The application received from Conserve Dora, was in writing, lodged in accordance with subsection 269ZF(2) and contains a description of the goods to which the dumping duty notice relates.

Conserve Dora's grounds for lodging an application are that it had not exported prepared or preserved tomatoes to Australia during the period in which a new exporter is defined in section 269T of the Act.

#### 3.3 Finding under section 269ZF

The Commission is satisfied that the application complies with subsections 269ZF(1) and 269ZF(2) of the Act.

## 4 Circumstances in which an accelerated review may be sought

### 4.1 Status as a New Exporter

#### 4.1.1 Background

Subsection 269ZE(1) sets out that only a new exporter may apply for an accelerated review. A new exporter is defined (section 269T) as an exporter who did not export such goods to Australia at any time during the period:

- (a) starting at the start of the investigation period in relation to the application; and
- (b) ending immediately before the day the Commissioner places on the public record the statement of essential facts (SEF) in relation to the investigation of the application.

Section 269T also defines “application” in relation to a dumping duty notice, as meaning an application for the publication of such a notice.

#### 4.1.2 Application

The Commission considers that, due to the definitions in section 269T, the period within which a new exporter cannot have exported prepared or preserved tomatoes to Australia relates to the period commencing the day the investigation period commenced and ceases the day before the SEF was published.

Therefore, the Commission considers the period for which Conserve Dora must not have exported to Australia (new exporter period) is from 1 July 2012, the start of the investigation period, to 3 February 2014, the day before the SEF for Investigation No. 217 was placed on the public record.

#### 4.1.3 Exports during the New Exporter Period

A search of the Australian Customs and Border Protection Service (ACBPS) import database has revealed that prepared or preserved tomatoes were not exported to Australia by Conserve Dora during the period 1 July 2012 to 3 February 2014.

### 4.2 Cooperation in regards to the application for a dumping duty notice

Paragraph 269ZE(2)(a) provides that, if the Commissioner is satisfied that because the exporter refused to cooperate in relation to the application for a dumping duty notice, the Commissioner may reject the application.

To determine if the application for an accelerated review is valid in relation to paragraph 269ZE(2)(a), the exporter files for the original investigation (No. 217)



were examined for any correspondence between the Commission and Conserve Dora.

The exporter files were examined with no reference to Conserve Dora found. The Commission could not identify Conserve Dora as an exporter for the original investigation.

### **4.3 Relationships with selected exporters**

Paragraph 269ZE(2)(b) provides that, if the Commissioner is satisfied that because the exporter is related to an exporter who was a selected exporter in relation to the application for a notice, the Commissioner may reject the application.

To determine if the application for an accelerated review is valid in relation to paragraph 269ZE(2)(b), the exporter questionnaire responses and/or visit reports for selected exporters were reviewed for company information and shareholding arrangements. The Commission also examined ACBPS' database. No references to Conserve Dora were found.

Therefore the Commission could not identify Conserve Dora as a related party to any of the selected exporters considered in the original investigation.

The Commission notes that Conserve Dora is a related entity to Corex S.p.A. who was initially identified as an exporter of the goods during the investigation period. However, following inquiries during the investigation, the Commission considered there to be sufficient evidence that Corex S.p.A. was not the exporter of the goods but a trading intermediary.

### **4.4 Circumstances in which accelerated review may be sought**

In accordance with section 269ZE, on review of the application, the following findings have been made about whether the circumstances exist in which an accelerated review may be sought:

- the applicant does not appear to have exported prepared or preserved tomatoes during the period for which new exporters cannot have exported. Therefore, the applicant appears to meet the definition of a new exporter and appears to satisfy the requirements for requesting an accelerated review as stated at subsection 269ZE(1);
- the applicant did not refuse to cooperate in relation to the application for a dumping duty notice, and the application should not be rejected under paragraph 269ZE(2)(a); and
- the applicant does not appear to be related to any selected exporters in the original investigation, and the application should not be rejected under paragraph 269ZE(2)(b).

## **5 Conclusion**

The Commission considered the application made by Conserve Dora to determine if it was valid as required by sections 269ZE, 269ZF, and the definitions provided in section 269T of the Act.

The Commission concludes that:

- the application satisfies the requirements of section 269ZF;
- the conditions for rejection under section 269ZE were not met; and
- the circumstances in which an accelerated review can be sought have been satisfied.

Accordingly, the Commission concludes that Conserve Dora, who the Commission considers to be a new exporter, is eligible to apply for an accelerated review, and it recommends that the Commissioner not reject the application, and the accelerated review continue.

If the Commissioner decides to not reject this application and the accelerated review continues, it is recommended that the review period be 1 April 2013 to 31 March 2014.

**6 Securities and Interim Dumping Duties (IDD)**

When an application for an accelerated review of a dumping duty notice is lodged, section 269ZH states that no interim duty can be collected in respect of consignments of goods entered for home consumption after the application is lodged and until the completion of the review. The ACBPS may, however, require and take securities under section 42 of the Act in respect of IDD that may be payable.

If the Commissioner decides not to reject the application, and continue an accelerated review, the ACBPS will require and take securities during the course of the accelerated review. A table outlining the variable factors relevant to calculating the amount of securities is provided at **Confidential Attachment 2**.

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**7 Attachments**

Non Confidential Attachment 1	Application
Confidential Attachment 2	Table outlining variable factors for calculation of securities

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