



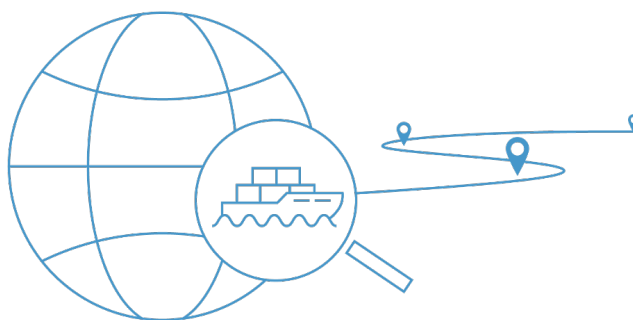
Australian Government  
Department of Industry,  
Science and Resources

**Anti-Dumping  
Commission**

# International Trade Remedies Forum Minutes

**Tuesday 17 June 2025**

**Anti-Dumping Commission website:**  
[adcommission.gov.au](https://adcommission.gov.au)



## Agenda Item 1 – Welcome and Introduction

The Commissioner of the Anti-Dumping Commission opened the meeting, thanked the International Trade Remedy Forum (ITRF) members for attending, and made an Acknowledgement of Country.

The Commissioner outlined the meeting agenda, highlighting: the participation of Senator the Hon Tim Ayres, Minister for Industry and Innovation, Minister for Science (item 10); a presentation on global trade impacts by the Department of Industry, Science and Innovation (DISR) Chief Economist (item 4); and three ITRF member discussion papers (items 5-7).

The Commissioner asked members if there were any conflicts of interest, to which there was a nil response, and noted apologies from members that were not able to attend the meeting (see Attachment B for an attendee list).

The Commissioner welcomed the new Deputy Commissioner, Strategy and Operations, Aggie Marek, who recently joined the Anti-Dumping Commission (Commission).

The representative from InfraBuild requested that circumvention be raised in Other Business, which was agreed to by the Commissioner.

## Agenda Item 2 – Review of Previous Action Items

The Director, Outreach and Engagement, reviewed action items from the November 2025 meeting and noted that all items were completed, or would be completed, by the end of the meeting.

## Agenda Item 3 – Anti-Dumping Commission Update

The **Commissioner** noted the commitment by the Government to strengthen the anti-dumping system, with additional funding provided to support and strengthen the Commission's capability, capacity, including market intelligence, industry engagement and small and medium sized enterprise access.

The Commissioner advised that in 2025 the Commission received ten additional new investigation applications, and had 41 active cases compared to 31 at the same time in 2024.

The Commissioner emphasised initiatives recently completed by the Commission to streamline the anti-dumping system:

- the pre-application service to support Australian industry in understanding and accessing the anti-dumping system, with the aim of identifying any issues early in the application process.
- improving 14 forms to streamline processes and improve user experience. These changes aim to enhance the efficiency of the anti-dumping system and clarify requirements for applicant.

The Commissioner noted the prioritisation of preliminary affirmative determinations (PADs) to support local industry during investigations in circumstances where there is sufficient evidence to do so. Two PADs were utilised in recent cases.

The Commissioner noted that the Commission has a strong program of stakeholder engagement with a range of industry players inside and outside the ITRF membership. The Commissioner also noted his recent attendance, along with the Deputy Commissioner, Investigations, at the Seoul International Forum for Trade Remedies (SIFTR) at which he held bilateral meetings with officials from a wide range of countries and met with the Korean Iron and Steel Association and Hyundai Steel, in addition to meetings in Japan.

The **Deputy Commissioner, Investigations** highlighted updates to the case report that was circulated to ITRF members and noted that a revised case information report will be circulated shortly. There were 60 active measures, 45 for steel products and six measures for aluminium products.

The Deputy Commissioner noted a number of the new investigations involved new commodities for the Commission and this could add complexity to the cases.

The Deputy Commissioner, Investigations, answered questions on:

- **Pre-screening:** The Commission has 20 days to review an application prior to initiation once formally lodged but this was sometimes taking up to 40-50 days. Pre-screening aims to reduce this time after lodgement of an application and help address issues that were arising later in cases related to good descriptions and help applicant understand the process of investigation in advance (including verification).
- **Application timelines:** ITRF members requested information on timelines over a period longer than 12 months. The Deputy Commissioner agreed to consider providing this information going forward. .
- **Reporting:** An ITRF member asked if dumping cases and countervailing cases could be reported separately. The Deputy Commissioner agreed to consider providing this information going forward.

The **Deputy Commissioner, Strategy and Operations** noted four key priorities: operational improvements, data reform, legislative reform and stakeholder engagement. The Deputy Commissioner highlighted the Commission's operational improvements, including revised forms mentioned by the Commissioner that will soon be available on the Commission's website. She noted the Commission's focus on data reform, mentioning ongoing work to improve data access and transparency. The current legislative framework is complex and burdensome, and the Commission is working closely with the DISR to explore practical improvements to it, including those raised in the ITRF reform proposals. The Deputy Commissioner closed by noting the Commission's expanded engagement with sectors such as timber and dairy, and international counterparts, to improve access to the anti-dumping system and gather market intelligence.

## **Agenda Item 4 – Economic Insights – Trade flow impacts on Australia's economy & key industries**

DISR's Chief Economist provided a presentation on the economic outlook and the impact of trade diversion in Australia. In the presentation, the Chief Economist outlined the impact of increasingly interventionist industry policy and recent tariff changes, and identified industries at risk of a trade diversion, including steel, aluminium, chemicals, and glass, and discussed the potential redirection of these products from the US to Australia. The Chief Economist also discussed the potential redirection of other products from the US to Australia such as plastics, steel, and pharmaceutical products. The Chief Economist answered followed up questions from ITRF members.

In response to questions raised by ITRF members, the Chief Economist said:

- To date, they had not undertaken any specific analysis of the impact of the rates of tariff duties being placed on Australian aluminium by Australia's competitors; or why Australia is seen as more attractive country for dumping overseas aluminium.
- The Chief Economist will see if DISR can disaggregate tariff interventions by sections and country, to see if further information can be provided on the impacts of Australia.
- DISR is working across the APS, including with Austrade and the Department of Home Affairs, to better track the actual impacts of tariffs and trade diversion, moving beyond our estimates of expected impacts. The Chief Economist would look into what could be provided to the ITRF.

- Similar to other stakeholders, DISR has challenges obtaining import and export data at granular levels due to confidentiality reasons but will look at what further information can be provided.
- The Commissioner noted that the commission has not done economic modelling on the impact of trade remedies but is working with DISR, the ABF, Austrade and others to see what information is available and seeking evidence from ITRF members on trade diversion.

## Agenda Item 5 – Improving Access to the Anti-Dumping System for Small and Medium Sized Enterprises (SMEs)

Food and Beverage Importers Association (FBIA) representative, Andrew Hudson, presented a discussion paper on improving SME access to the anti-dumping system (which had been circulated to ITRF members), highlighting the need for better communication and support for SMEs. In addition to the FBIA, the paper was co-authored by representatives from the Australian Steel Association, Australian Steel Institute, AiGroup and the Construction, Forestry and Maritime Employees Union.

Members raised several points:

- **Purpose of the sub-committee** – Some of the issues raised in the paper are beyond the capability of the individual members of the ITRF, therefore one member suggested that any sub-committee formed should aim to test rather than develop all the solutions.
- **Communicating to SMEs** – Many SMEs would not be aware of the anti-dumping system and would only engage with it when they've experiencing an issue. ITRF members noted education and outreach is important.
- **Suitability of the anti-dumping system** – The anti-dumping system needs to be accessible for SMEs, who face challenges engaging in the system. Some members noted that this included considering remedies outside the remit of the commission and these needed action in the shorter term.

The Commissioner noted the comments raised by members and confirmed the Commission will hold a meeting with interested ITRF members and relevant stakeholders, which reflects agreement that a more flexible approach than a sub-committee is needed to progress the issues.

## Agenda Item 6 – Trade insights and data access

The Director, Outreach and Engagement, Anti-Dumping Commission presented a discussion paper of behalf of the CFMEU representative, Travis Wacey (apology), titled "Trade Insights and Data Access" (which had been circulated to ITRF members). The discussion paper highlighted why data is important to stakeholders in the system, noting the need for data when preparing applications, monitoring effectiveness, and detecting non-compliance or circumvention, and the challenges accessing useful data.

Members raised several points, including:

- **Data Access** – Organisations are purchasing data from foreign jurisdictions as the accessible data within Australia is unavailable. Access should be improved.
- **Trade Monitoring** – Industry needs a tool that provides some level of trade monitoring to replace the Commission's TRINDEX tool. Government should consider something like the EU's diversion monitoring tool which shows year on year comparison of trade flows for commodities, including value and price.
- **Circumvention** – Data transparency is a challenge, with a member noting that they cannot identify the country of origin for 94% of imports for their key product range.

- **SME Barrier** – Access to trade data is another barrier for SMEs. Circumstances where there is restricted ABS data, how do SMEs know what data is required, where to access data, and can they afford to purchase the data?
- **National Data Commissioner** – Several members recommended engaging with the National Data Commissioner to discuss the barriers about access and implementation of the Commonwealth Data Act.

The DFAT representative noted that Australia is the current Chair of the Global Forum for Steel Excess Capacity and that DFAT would engage with members if they are interested in melt and pour data for steel and smelt and cast data on aluminium.

The Commissioner noted members' comments and acknowledged that government needs to deliver tangible outcomes. The Deputy Commissioner, Strategy and Operations noted that the Commission is currently undertaking work on its data strategy and is exploring commercial data sources and will engage with members to seek input as the strategy progresses. The commission will engage further with the ABS and ABF on progressing the data work, and will also engage with ITRF members to ensure any data solution is tailored to the needs of industry.

## **Agenda Item 7 – Compliance and Anti-Circumvention paper**

InfraBuild representative, Matt Condon, presented a discussion paper proposing updating the Chair's report (from the Compliance and Anti-Circumvention Sub-Committee) and seeking the ITRF's endorsement at the next meeting to progress the report to the Minister.

Mr Condon noted that the OECD Steel Outlook 2025 paper highlighted that the steel industry continues to suffer from a lack of a level playing field, and steel producers subject to trade measures often shift their exports to other markets with no or less restrictive measures or they explore ways to circumvent measures.

Mr Condon provided a summary of the history of the Compliance and Anti-Circumvention Sub-Committee and the progress of the report. The report was presented to the ITRF in 2021, however, it was not progressed to the Minister due to the lack of ITRF Terms of Reference (now resolved).

The Commissioner endorsed the proposal to invite ITRF members to join the Sub-Committee to update and progress the report and return it to the ITRF for decision.

## **Agenda Item 8 – Government Updates**

### **Department of Industry, Science and Resources (DISR)**

The DISR representative advised that DISR will collaborate with the Commission on the Government's election commitment and with Minister Ayres about potential reforms and the Prime Minister's commitment around strengthening the anti-dumping system. The DISR representative mentioned that the Minister may refresh the Statement of expectations, although it is expected that much of the current Statement of Expectations will be highly relevant.

### **International Trade Remedies Advisory Service (ITRAS)**

The ITRAS representative provided an update on their outreach work and common issues encountered by SMEs in engaging with the anti-dumping system.

Asked about its case/engagement statistics, the representative note they are not publicly released but the ITRAS would take that question on notice.

### **Anti-Dumping Review Panel (ADRP) Secretariat**

ADRP representatives discussed proposed administrative improvements for the ADRP:

- Currently, there is a requirement for the ADRP to maintain a public record for all its review decisions by the Minister and the Commissioner except for duty assessment-related decisions by the Commissioner.
- The ADRP is required to publish certain documents on its website. The proposed transparency improvements include maintaining public logs of pending applications and duty assessments on the ADRP website. The pending applications log will identify whether an application has been received in relation to a particular reviewable decision and its status (i.e. under consideration).
- The duty assessment log will list the relevant number, country/goods, importer and status of the review (i.e., application received and under consideration).
- The ADRP Secretariat welcomed feedback from ITRF members on the proposals.

### **Australian Border Force (ABF)**

The ABF representative provided an overview of compliance activities, including real time interventions and post clearance audits, and the importance of industry engagement to address risks.

In response to members, the ABF committed to provide information on: the ABF's goods compliance update publication; whether indications of anti-dumping could be attached to tariff codes; and what fines and enforcement measures have been applied to non-compliance of dumping and countervailing measures.

### **Department of Foreign Affairs and Trade (DFAT)**

DFAT's Assistant Secretary, Goods and Industrial Policy Branch provided the following update on **international engagement**:

- Australia is currently Chair of the Global Forum on Steel Excess Capacity, and has re-joined the OECD Steel Committee
  - DFAT noted that the issue of steel excess capacity cuts across many topical areas – it was a good time to be engaged in these forums and helping to drive the agenda
  - DFAT mentioned the importance of trade remedies, monitoring and cooperation to mitigate negative impacts – there is a need for short- and long-term solutions
  - in 2024, governments globally initiated 81 anti-dumping investigations on steel products, which was a tenfold increase from the prior year.
- DFAT noted relevant policy updates in the United States (under the America First Trade Policy Review, which included trade remedies), and in the EU (under its Steel and Metals Action Plan).
- DFAT and an official from the Commission attended the WTO 'Rules Week' in Geneva at the end of April 2025, raising a number of trade remedies cases overseas involving Australian exports in the relevant Committees and with counterparts
  - DFAT is working closely across government and with industry on these various overseas investigations.

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- Planning is progressing for the seventh China–Australia High Level Dialogue on Trade Remedies, which is likely to be held in November or December 2025 in Beijing.
- The next High Level Dialogues with Vietnam and Indonesia will likely occur next year.

DFAT's Chief Trade Law Officer highlighted:

- The role of the WTO Multi-Party Interim Appeal Arbitration Arrangement (MPIA) and the involvement of countries like China, the EU, and the US in trade disputes; and
- The various trade measures imposed on Chinese electric vehicles by other countries, including trade remedies, surtaxes, and import bans.

In response to an ITRF member's question, DFAT discussed the challenges associated with transnational subsidy cases, and highlighted the different approaches of the US and EU. DFAT also noted a pending WTO panel decision due in late 2025 on some of these issues. The Commission noted that it is yet to receive an application relating to transnational subsidies.

Participants discussed the need for a trade remedy system that is fit for purpose in the current operating environment. They emphasised the importance of making Australia a competitive place for manufacturing and the need for agility in responding to trade challenges.

### Agenda Item 9 – Other Business

Members endorsed holding the next meeting in Melbourne in September 2025. The Commissioner agreed and noted the potential for a further ITRF meeting before the end of the year.

### Agenda Item 10 – Senator the Hon Tim Ayres, Minister for Industry and Innovation, Minister for Science

Senator the Hon Tim Ayres, Minister for Industry and Innovation, Minister for Science (the Minister) provided an overview of the current trade environment, emphasising the importance of a predictable set of trading rules.

- **Coordinated Approach:** The Minister highlighted the importance of a coordinated approach to industrial policy and trade remedies to navigate the challenges in the global trading environment. The Minister also emphasised the value of the International Trade Remedies Forum in supporting this.
- **Collaboration Across Portfolios:** The Minister discussed the importance of collaboration across different government portfolios to address industry challenges. The Minister emphasised the importance of a coordinated approach to achieve national objectives.

The Minister responded to questions from members and outlined priorities for the portfolio. In addition to supporting the anti-dumping system, priorities are ensuring that the research and development system, and the National Reconstruction Fund align and support industry.

### Agenda Item 11 – Next meeting and closing remarks.

The Commissioner thanked the Minister and ITRF members for attending and emphasised the importance of ongoing work and engagement and called the meeting to a close.

**Meeting closed at 3.00pm.**

## Attachment A – Actions from ITRF meeting

1. ITRF Secretariat to circulate the revised Case Information Report with Minutes to ITRF meeting of 17 June 2025.
2. The Commission to consider providing separate counts of dumping cases and countervailing cases in future Case Information Reports.
3. The Commission to consider the inclusion of longitudinal data in future Case Information Reports.
4. DISR to consider if further analysis of tariff interventions and trade data can be undertaken on potential impacts of trade diversion on Australian industries. Findings will be shared with ITRF members, where possible.
5. ITRF Secretariat to circulate presentation by DISR's Chief Economist titled *Australian economy and the impact of trade diversion*.
6. ITRF Secretariat to circulate the AiGroup Australian Industry Index to meeting attendees on behalf of the AiGroup representative.
7. The Commission to host a meeting with interested ITRF members to progress matters outlined in the discussion paper title *Practical improvements to improve access to the anti-dumping system for small and medium sized enterprise Discussion Paper*.
8. The Commission to invite ITRF members to join members of the Compliance and Anti-Circumvention Sub-Committee for the purpose of updating the Chair's Report and progressing it to the ITRF for decision.
9. The ITRF Secretariat to provide support to the Compliance and Anti-Circumvention Sub-Committee, to facilitate progressing the Chair's Report.
10. ITRAS to investigate what data around service statistics are able to be provided within confidentiality requirements.
11. ITRF Secretariat to circulate proposed ADRP practice changes for consultation with ITRF members.
12. The ABF to respond to queries about: the ABF's goods compliance update publication; whether indications of anti-dumping could be attached to tariff codes; and what fines and enforcement measures have been applied to non-compliance of dumping and countervailing measures.
13. DFAT to engage with interested ITRF members on data on melt and pour for steel, and smelt and cast on aluminium.
14. The Commission to engage with ABF, ABS and the Office of the National Data Commissioner and ITRF members to progress its data strategy and underlying issues relating to data access and transparency.



## Attachment B – meeting attendance summary

### Anti-Dumping Commission

<i>In person</i>
<ul style="list-style-type: none"><li>– David Latina, Commissioner</li><li>– Aggie Marek, Deputy Commissioner, Strategy and Operations</li><li>– Isolde Lueckenhausen, Deputy Commissioner, Investigations</li><li>– Katrina Gunn, Executive Director, Legal</li><li>– Jason Fitts, Director, Outreach and Engagement (<i>ITRF Secretariat</i>)</li><li>– Tom Keary, Assistant Director, Outreach and Engagement (<i>ITRF Secretariat</i>)</li><li>– Garry Ferris, Senior Engagement Officer, Outreach and Engagement (<i>ITRF Secretariat</i>)</li></ul>

### Non-Government ITRF members

<i>In person</i>
<ul style="list-style-type: none"><li>– Chris Barnes, Head of Business Development and International Affairs, Australian Chamber of Commerce and Industry</li><li>– Mark Cain, Chief Executive, Australian Steel Institute</li><li>– Matt Condon, Manager Trade Development, InfraBuild Steel</li><li>– Marc Cousins, International Trade Affairs Manager, BlueScope</li><li>– Luke Hawkins, Divisional General Manager, Capral Limited</li><li>– Richard Hyett, Deputy CEO - Director of Policy, Australian Forest Products Association</li><li>– Marghanita Johnson, Chief Executive Officer, Australian Aluminium Council</li><li>– Thomas Mortimer, National Policy Director, Australian Workers Union</li><li>– Louise McGrath, Head of Industry Development and Policy, Australian Industry Group</li></ul>
<i>Virtual</i>
<ul style="list-style-type: none"><li>– Ross Becroft, Principal, Law Council of Australia</li><li>– David Buchanan, Chief Executive Officer, Australian Steel Association</li><li>– Andrew Hudson, Partner, Rigby Cooke Lawyers (representing Food and Beverage Importers Association)</li><li>– Bernard Lee, Director, Net Zero Transition and Policy, Chemistry Australia</li><li>– Samantha Read, CEO, Chemistry Australia</li><li>– Brad Leonard, Manager, Border and Biosecurity, International Forwarders and Customs Brokers Association of Australia</li><li>– Faisal Mian, Senior Manager Commercial, Orica (alternate)</li><li>– Russell Weise, Director CGT Law (representing Freight Trade Alliance)</li><li>– Chris Young, General Manager, Trade and Economics, National Farmers Federation</li></ul>

### Department of Industry, Science and Resources

<i>In person</i>
<ul style="list-style-type: none"><li>– Julia Pickworth, Deputy Secretary, Industry and Commercialisation Group</li><li>– Tara Oliver, Head of Division, Industry and Manufacturing Division</li><li>– Michelle Dowdell, Chief Economist &amp; Head of Division, Analysis and Insights Division</li><li>– Janean Richards, Chief Legal Counsel &amp; Head of Division, Chief Counsel and Integrity</li><li>– Michelle Gibson, Assistant Manager, Trade Policy and Programs (representing ITRA Service)</li><li>– Talitha Robertson, Senior Secretariat Officer, Anti-Dumping Review Panel Secretariat</li><li>– Rachel Noronha, Seconded Lawyer, Anti-Dumping Review Panel Secretariat</li></ul>

### Australian Border Force

<i>In person</i>
– Gabrielle Tramby, Superintendent Trade Compliance
<i>Virtual</i>
– George Binos, Inspector, Trade Compliance Targeted Response, Customs Compliance Enforcement & Targeting Division (presenter)

### Department of Foreign Affairs

<i>In person</i>
– Patricia Holmes, Chief Trade Law Officer and First Assistant Secretary, Trade Law and Economic Security Division
– Andrew Jacenko, Assistant Secretary, Goods and Market Access Branch

### Apologies

<i>ITRF Members</i>
– Dillan Amin, Director Global Trade, Rio Tinto
– Corné Kritzing, CEO, Oceania Glass
– Travis Wacey, National Policy Research Officer; Construction, Forestry, and Maritime Employees Union
– Steven Murphy, National Secretary, Australian Manufacturing Workers Union

### Observers

<i>In person</i>
– Sam Alexander, Director, Subsidies and Trade Remedies Law Section
– David Garner, Assistant Secretary, Trade, Market Access and International Division, Department of Agriculture, Fisheries and Forestry
– Alan McGuinness, Director, Market Access and Trade Remedies Section,
– Rebecca Mohr, General Counsel, Capral Aluminium
– Chad Uphill, Director, Chad Uphill Trade Advisory (representing BlueScope)
– Leah Wojcik, General Manager, Industrial Net Zero Transformation Branch
<i>Virtual</i>
– Karl Brennan, Manager, Anti-Dumping Policy Section, DISR
– Jess Casben, General Counsel, Public Law and Dispute Resolution,
– Sondra Gagliardi, Inspector, Trade Risk and Enforcement, Customs Enforcement Branch, ABF
– Diana Hallam, CEO, Australian Forest Products Association
– Guy Nicol, Policy Officer – Economic, National Farmers' Federation
– Jeremy Rees, A/g Principal Adviser, Industry and Manufacturing Division, DSIR
– Sanjay Sharma, Case Manager, Investigations, Anti-Dumping Commission